## **Vancouver Island and Coastal Communities**



# MINUTES OF THE 69<sup>th</sup> ANNUAL CONVENTION

Victoria, BC April 13 - 15, 2018

#### 2017-18 AVICC EXECUTIVE

PRESIDENT Director Mary Marcotte

Cowichan Valley Regional District

FIRST VICE PRESIDENT Director Edwin Grieve

Comox Valley Regional District

SECOND VICE PRESIDENT Councillor Carl Jensen

District of Central Saanich

ELECTORAL AREA REPRESENTATIVE Director Ian Winn

Sunshine Coast Regional District

DIRECTOR-AT-LARGE Director Penny Cote

Alberni-Clayoquot Regional District

DIRECTOR-AT-LARGE Director lan Morrison

Cowichan Valley Regional District

DIRECTOR-AT-LARGE Councillor Colin Plant

District of Saanich

PAST PRESIDENT Councillor Barbara Price

Town of Comox

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#### MINUTES OF THE SIXTY NINTH ANNUAL CONVENTION VICTORIA, BC APRIL 13-15, 2018

#### PRE-CONVENTION PROGRAM

The Friday morning pre-convention program began at 9:00 am with four programs being offered:

- Tour: Victoria on the Move (15 registrants)
- Tour: Discover "Tectoria" (18 registrants)
- Mayors Caucus (32 registrants)
- Cannabis Regulation after Legalisation (90 registrants)

#### **CONVENTION OPENING SESSION – FRIDAY, 2:00 PM**

Piper Shelley Thorsteinson led the parade of AVICC Executive and honoured guests (Councillor Gary Sam, Songhees Nation and Mayor Lisa Helps, City of Victoria) onto the stage. President Mary Marcotte called the 69<sup>th</sup> Annual Meeting of the Association of Vancouver Island and Coastal Communities to order at 2:00 pm on Friday, April 13, 2018 with 228 member delegates; 5 life members; 6 MLAs and MPs; and sponsors, speakers, guests and other non-voting delegates in attendance.

Sarah Carle led the assembly in singing O Canada. President Marcotte introduced Councillor Gary Sam from the Songhees Nation who offered a welcome to AVICC members. President Marcotte introduced the AVICC Executive Committee members.

President Marcotte thanked UBCM President Wendy Booth for attending, and also noted the UBCM Executive representatives from the AVICC region in attendance, Mayor Maja Tait from Sooke and Chair Alison Sayers from the Central Coast Regional District.

President Marcotte thanked the City for acting as host community, and introduced Mayor Lisa Helps who welcomed delegates to Victoria and introduced the City Council members in attendance.

President Marcotte welcomed the MLAs and MPs joining the Convention, and also thanked the following AVICC Life Members for attending:

- Mary Ashley, past president from 2003-2005 from Campbell River
- Christopher Causton, past president from 2009-2011 from Oak Bay
- Frank Leonard, past president from 2000-2001 from Saanich
- Norma Sealey, past president from 1983-1984 from Sidney
- Joe Stanhope, past president from 2013-2017 from Nanaimo Regional District

President Marcotte then drew delegates' attention to the *Annual Report and Resolutions Package* they received at registration on-site that contained the final program and information about sessions, election times, materials for the AGM and resolutions. She reminded delegates they would need their voting cards for the elections and the resolutions sessions.

Finally President Marcotte recognized the importance of the convention sponsors, and advised of the trade show timing and location. She introduced Bryan Cox from the Mining Association of BC who spoke to delegates about the electric car the Mining Association had brought to the trade show, and the role of mining in electric vehicles.

#### FIRST REPORT FROM THE NOMINATING COMMITTEE

President Marcotte invited Past President Barbara Price, Chair of the Nominating Committee to present the first report from the Nominating Committee. Past President Price referred to the Nominating Committee Report included in the *Annual Report and Resolutions Package* that set out nominations received in advance of the February 14, 2018 deadline as follows:

For President: Director Edwin Grieve, Comox Valley Regional District

Director Mary Marcotte, Cowichan Valley Regional District

For First Vice-President: Councillor Carl Jensen, District of Central Saanich

For Second Vice-President: Director Ian Morrison, Cowichan Valley Regional District

For Director at Large: Councillor Kirsty Begon, Village of Gold River
Councillor Hazel Braithwaite, District of Oak Bay

Director Penny Cote, Alberni-Clayoguot Regional District

Councillor Colin Plant, District of Saanich

Director Sam Schooner, Central Coast Regional District

For Electoral Area Representative: Director Ian Winn, Sunshine Coast Regional District

Delegates were directed to the Convention program for times of nominations and elections.

#### **KEYNOTE ADDRESS**

At 2:30 pm Past President Price introduced Charles Montgomery, author of Happy City, who spoke on how the design and planning of communities affects the happiness and well-being of residents. His presentation was followed by a Q&A session. President Marcotte thanked Mr. Montgomery for his presentation.

The Convention adjourned at 3:30 pm for a refreshment break and reconvened at 3:50 pm

#### SECOND REPORT FROM THE NOMINATING COMMITTEE FOR TABLE OFFICERS

At 3:50 pm Past President Price, Chair of the Nominating Committee called for nominations from the floor for the positions of Table Officers in addition to those already placed in nomination. Those nominated at the close of the nominations for Table Officers were:

For President: Director Edwin Grieve, Comox Valley Regional District

Director Mary Marcotte, Cowichan Valley Regional District

For First Vice-President: Councillor Carl Jensen, District of Central Saanich
For Second Vice-President: Director Ian Morrison, Comox Valley Regional District

Past President Price declared the positions of First Vice President and Second Vice President elected by acclamation, and announced there would be an election for the position of President held on Saturday morning in the lobby from 8:00 to 8:30 am.

Both President Marcotte and 1<sup>st</sup> Vice President Grieve gave a 2 minute election speech to the delegates.

#### PREMIER JOHN HORGAN, ADDRESS TO DELEGATES AND Q&A SESSION

President Marcotte introduced the Honourable John Horgan, Premier of British Columbia. The Premier addressed the delegates followed by a Q&A session facilitated by 1<sup>st</sup> Vice President Grieve. The Premier's address included a memorial to Mayor Jude Schooner of the Village of Tahsis who had passed away unexpectedly in February. President Marcotte thanked the Premier.

#### CONNECTING THE DOTS ON AFFORDABLE HOUSING

Malcolm McNoughton from BC Housing and Virginia Holden from the Ministry of Municipal Affairs and Housing presented on the Ministry's housing plan.

#### **ISLAND HEALTH UPDATE**

M.J. Whitemarsh gave an update to delegates on the work of Island Health.

#### **END OF DAY WRAP-UP**

President Marcotte introduced Shaye Draper from Telus who spoke for a few minutes about the work of Telus in the AVICC region, and presented a door prize provided by Telus. President Marcotte wrapped up the business of the day noting the welcome reception would be held in the trade show area, and the timing for Saturday morning's program including the Annual Meeting followed by an address from the UBCM President and the first Resolutions Session.

#### **WELCOME RECEPTION**

The Welcome Reception sponsored by Vancouver Island University was held in the trade show area of Carson Hall. Approximately 320 delegates, sponsors, and other guests attended. VIU President Dr. Ralph Nilson addressed the delegates.

#### SATURDAY, APRIL 14, 2018

#### **SOCIAL PROCUREMENT HUB**

Director Ian Morrison introduced representatives from an independent working group of elected officials who have developed a proposal for their two year "Community Benefit Hub" at the City of Victoria. Mayor Lisa Helps of the City of Victoria spoke about their initiative and introduced presenters Daniel Sailland, CAO for the Town of Qualicum Beach, Rory Kulmala, CEO of the Vancouver Island Construction Association and Mayor Josie Osborne, District of Tofino.

The Convention re-convened at 8:30 am with President Marcotte welcoming delegates back.

#### ANNUAL GENERAL MEETING

At 8:35 am, President Marcotte called the 2018 Annual General Meeting to order.

#### ADOPTION OF CONVENTION RULES AND PROCEDURES

On regular motion, duly moved and seconded, the Convention Rules and Procedures as printed in the *Annual Report and Supplementary Materials Package* were adopted.

#### **ADOPTION OF MINUTES**

On regular motion, duly moved and seconded, the Minutes of the 68<sup>th</sup> Annual Meeting of the Association of Vancouver Island and Coastal Communities held in the City of Campbell River, April 7-9, 2017, as electronically posted and distributed, were adopted.

#### **ANNUAL REPORT**

On regular motion, duly moved and seconded, the Annual Report was adopted.

#### **FINANCIAL REPORT**

President Marcotte presented the Audited Financial Statements of the Association of Vancouver Island and Coastal Communities for the year ending December 31, 2017 (Appendix A).

On regular motion, duly moved and seconded, the statements were adopted.

#### **APPOINTMENT OF AUDITORS**

On regular motion, duly moved and seconded, that the Executive be authorized to consider alternatives to a full audit for the year commencing January 1, 2018, was adopted.

#### **2018 BUDGET**

On regular motion, duly moved and seconded, that the 2018 budget be received and that the membership approve a 2% dues increase was adopted.

#### **APPOINTMENT OF SCRUTINEERS**

On regular motion, duly moved and seconded, that the following be appointed as Scrutineers:

- Mark Boysen
- Rob Buchan
- Brian Carruthers
- Doug Holmes
- Chris Jackson
- Janette Lovevs
- Al Radke
- Mark Tatchell
- Gary MacIsaac

was adopted.

#### APPOINTMENT OF PARLIAMENTARIAN

On regular motion, duly moved and seconded, that Ian Izard, QC be appointed as Parliamentarian, was adopted.

#### 2019 AGM & CONVENTION LOCATION

On regular motion, duly moved and seconded, that the City of Powell River and the Powell River Regional District be awarded as joint host communities for the 2019 AGM & Convention, was adopted.

#### ADDRESS BY UBCM PRESIDENT WENDY BOOTH

President Marcotte introduced UBCM President Wendy Booth who addressed the delegates on the policy initiatives and work being carried out by the UBCM. Key areas of focus are housing policy, cannabis legalization, infrastructure funding, and the responsible conduct working group.

#### **PRINCIPAL POLICY SESSION - RESOLUTIONS**

The first Resolutions session began at 9:20 am with Past President Price introducing the teams who would be managing the resolutions sessions.

Team 1: Chair: Councillor Price

Director Cote Director Marcotte Director Winn

Team 2: Chair: Director Grieve

Councillor Jensen Director Morrison Councillor Plant

Team 3: Chair: Director Marcotte

Director Cote Councillor Plant Director Winn

Drawing delegates' attention to the convention rules and procedures for handling resolutions as printed in the *Annual Report and Resolutions Package*, Past President Price reviewed the rules for the order of business, the

resolutions process and the timing of the sessions. The consideration of resolutions commenced with Past President Price in the Chair with Team 1.

#### **PART SR - SPECIAL RESOLUTIONS**

#### SR1 Special Resolution to Amend AVICC's Constitution

**AVICC Executive** 

Whereas the AVICC's Constitution must comply with the new Societies Act before November, 2018; and

Whereas the AVICC's current Constitution does not address the requirement in the Act to designate as either member funded or non-member funded;

Therefore be it resolved that The Association of Vancouver Island and Coastal Communities be designated a Member-funded Society, and the Society's Constitution be amended to include the following statement:

#### Section 3. MEMBER-FUNDED

"This society is a member-funded society. It is funded primarily by its members to carry on activities for the benefit of its members. On its liquidation or dissolution, this society may distribute its money and other property to its members."

#### ON MOTION, was ENDORSED

#### SR2 Special Resolution to Repeal and Replace AVICC's Bylaws

**AVICC Executive** 

Whereas the review of the AVICC's Bylaws for compliance with the new Societies Act identified several areas that could be improved to make the bylaws clearer and to reflect current technology options; and

Whereas the AVICC's Bylaws have already been amended several times in the last 15 years and a replacement incorporating direction from the previous bylaws is appropriate:

Therefore be it resolved that the Bylaws of The Association of Vancouver Island and Coastal Communities be repealed and replaced as set out in Schedule A as distributed to members by mail and email on March 9th, 2018.

#### ON MOTION, was ENDORSED

#### SR3 Special Resolution to Amend AVICC's Bylaws

**AVICC Executive** 

Whereas the AVICC's Bylaws currently state that a director of the AVICC Executive Committee must not be remunerated for being or acting as a director; and

Whereas it is deemed appropriate to pay a reasonable per diem for preparation and attendance at Executive Committee meetings, and this has been addressed in the new bylaws proposed in SR2;

Therefore be it resolved that if AVICC members do not endorse SR2 to repeal and replace the current bylaws at the 2018 AGM and Convention, the existing bylaws of the Society be amended as follows:

- a. Section 30 be deleted and replaced as follows:
- 30. Directors may be paid a reasonable per diem rate for attendance at members' meetings and events at a rate to be determined by the Executive from time to time and shall be entitled to be reimbursed for all expenses necessarily and reasonably incurred by the director while engaged in the affairs of the Society.

#### **RESOLUTION WITHDRAWN**

#### **PART ER - EXECUTIVE RESOLUTIONS**

#### **ER1** Determining Term of Office for Table Officers

**AVICC Executive** 

Whereas the current policies of the Association of Vancouver Island and Coastal Communities allow the President to be elected for two one-year terms; and

Whereas guidance is sought from the membership on whether a single term is more appropriate for elected service in each of the Table Officer positions:

Therefore be it resolved that AVICC Policies be amended to set a one-year term for the President, 1<sup>st</sup> Vice President and 2<sup>nd</sup> Vice President except in extenuating/extraordinary circumstances such as illness or the removal of an Executive Member from their respective member organization).

#### ON MOTION, was NOT ENDORSED

#### **ER2 AVICC Special Committee on Solid Waste Management**

**AVICC Executive** 

Whereas the Association of Vancouver Island and Coastal Communities' (AVICC) Special Committee on Solid Waste Management, with representatives from nine regional districts, was formed in 2015 to research, prepare and present the findings and recommendations to the 2016 convention on this mandated service;

And whereas the Special Committee reported out to the AVICC membership at the 2016 and 2017 conventions, the membership endorsed the action plans and further directed the Special Committee to report back to the 2018 convention with outcomes:

Therefore be it resolved that the AVICC endorses and supports the continuation of the Special Committee on Solid Waste Management with areas of work focused on: Partnership; Advocacy; Long-term Disposal; Regulations and Enforcement, and the 2018/19 action plan being:

Partnership – Continue to develop and to expand shared communication campaigns for participating members such as the illegal dumping campaign from 2017 using the shared funding provided by the participating members.

Advocacy – engage the newly elected Minister of Environment with a delegation, and Ministry staff through Committee involvement, with the official support of the AVICC membership as there has been delay due to the change of government.

Long-term Disposal – continue to update the metrics jointly developed to date and forecast future solid waste disposal demand of AVICC member populations in twenty, forty and sixty years time.

Regulations and Enforcement – continue to research and implement disposal bans and bylaws that are consistent across regions to reduce leakage across borders.

And finally that the AVICC Special Committee on Solid Waste Management report back to the 2019 convention with outcomes.

#### ON MOTION, was ENDORSED

#### **ER3** New Employer Health Tax

**AVICC Executive** 

Whereas the Province has brought in a new employer health tax to replace medical services plan premiums without any consultation with local governments;

And whereas there are apparently significant cost impacts of this new tax for local government members that will need to be recovered through property taxes or through the other limited revenue sources available to local governments:

Therefore be it resolved that AVICC and UBCM request that the Province meet with UBCM to discuss the proposed tax, the implications of the tax, and to request a delay to its implementation until UBCM has had the opportunity to provide feedback to the Province.

#### ON MOTION was ENDORSED

#### **PART 1 – REFERRED RESOLUTIONS**

The following resolution was referred to the Association by UBCM, following the 2017 UBCM Annual Convention.

#### **Finance**

#### RR1 Community Works Funding – Small Communities (B75)

Village of Sayward

Whereas many communities are wrestling with increased infrastructure costs for essential services and in finding adequate sources of funding;

And whereas small communities have very limited funding options for providing basic infrastructure for their residents:

Therefore be it resolved that UBCM work with the Province to change the base level of Community Works Funding to \$100,000 for communities under 5,000.

#### **RESOLUTION WITHDRAWN**

#### PART 2 - RESOLUTIONS RECEIVED BY THE DEADLINE

The following are the resolutions received by the February 14, 2018 resolutions deadline.

Part 2 - Section "A" - This section contains resolutions regarding new issues.

#### Legislative

#### R1 Strata Utility Billing Legislative Change

**City of Courtenay** 

Whereas many British Columbia municipalities invoice strata corporations directly for the collection of utility services fees;

And whereas billing individual strata property owners directly for utility services fees would have significant financial administrative implications for these municipalities:

Therefore be it resolved that the Minister of Municipal Affairs and Housing be respectfully requested to take forward to the Legislative Assembly amendments to the *Community Charter* and *Strata Property Act* to afford municipalities the option of imposing utility services fees on either strata councils or on individual strata lot owners.

#### ON MOTION, was ENDORSED

#### R2 Strengthen Penalties Regarding Breaches of Confidentiality

City of Nanaimo

Whereas the duty to respect confidentiality is a serious matter in all levels of government and the legal and court costs associated with upholding the confidentiality provisions of Section 117 of the *Community Charter* are prohibitive;

And whereas by exploring other levels of compliance would be beneficial ethically and financially for ensuring that the interests of the general public are upheld:

Therefore be it resolved that AVICC and UBCM strongly encourage the Province to act to expand the avenues to which non-compliance by Council can be deterred by implementing stronger and more easily accessible penalties for contravention of Section 117 of the *Community Charter*.

#### ON MOTION, was NOT ENDORSED

#### **Community Safety**

#### R3 Gender-based Violence Strategy for Youth

**City of Victoria** 

Whereas children and youth who have been impacted by violence experience devastating and long-ranging mental health, physical health, social and educational impacts and the #metoo campaign has recently highlighted gender-based violence as one of the most pervasive forms of violence, taking various forms (e.g. cyber, physical, sexual, psychological, emotional, and economic);

And whereas according to Statistics Canada, young women aged 15 to 17 report the highest rate of gender-based violence amongst all age groups (2,710 per 100,000), and Indigenous, LGBTQ2, and disabled girls experience even higher rates of violence, noting that in 2017 the Government of Canada launched "It's Time: Canada's Strategy to Prevent and Address Gender-Based Violence," identifying three priority areas: prevention, engaging men and boys, and support for survivors;

And whereas to support the strategy, the federal government has committed \$100.9 million over five years, and an additional \$20.7 million per year going forward;

And whereas while the BC government recently announced \$5 million to assist organizations working to prevent and respond to gender-based violence, there is currently no cohesive provincial strategy in place;

And whereas in order to combat gender-based violence among youth in BC and support healthy relationships, healthy families and healthy communities, a provincial strategy is needed;

And whereas drawing on the expertise of all relevant ministries, and building on the resources and strategies identified in the federal strategy, a comprehensive provincial strategy can be a catalyst for positive cultural change:

Therefore be it resolved that AVICC call on the Ministry of Education, the Ministry of Child and Family Development, the Ministry of Public Safety, and the Ministry of Mental Health to work together to develop a Gender-Based Violence Prevention Strategy for Youth.

#### ON MOTION, was ENDORSED

#### R4 Seismic Early Warning System

**City of Powell River** 

Whereas the provincial government has recently invested five million dollars into Ocean Networks Canada's earthquake early warning system in BC to increase its number of offshore strong motion sensors and to integrate them with land-based sensors for robust collection and analysis of seismic activity;

And whereas this system is intended to feed a centralized source that in turn can immediately deliver early detection notifications prior to the arrival of the damaging waves of an earthquake to enhance life safety for British Columbians living in areas of the province with seismic risk:

Therefore be it resolved that AVICC and UBCM request that the Province commit to making the earthquake early warning system operational by completing the development of access to this network for communities, and other entities in the public and private sectors, for public safety in all parts of BC vulnerable to earthquake.

#### ON MOTION, was ENDORSED

#### **Elections**

#### **R5** Rescind Four Year Local Government Term

**District of Metchosin** 

Whereas four year terms are onerous for many in small communities, where being an elected official is not a well-paid position, even though the demands of the position can be stressful, time-consuming, and of great consequence to their communities;

And whereas three year terms allow greater accountability to residents, who are able to show, through elections, their regards for the directions their local governments are taking:

Therefore be it resolved that the provincial government reinstate three year local government terms.

#### ON MOTION, was NOT ENDORSED

Following a refreshment break, the Resolutions Session reconvened at 10:40 am with 1<sup>st</sup> Vice President Grieve as Chair of Team 2.

#### **MUNICIPAL INSURANCE ASSOCIATION UPDATE**

In his role as a member of the MIABC Board of Directors, the Mayor of Qualicum Beach, Teunis Westbroek, spoke on the role of the association as a member owned and operated risk pool, and how it has assisted local governments for 30 plus years with insurance requirements.

#### **Transportation**

#### R6 Modernizing the *Motor Vehicle Act*

City of Victoria

Whereas the Road Safety Law Reform Group of British Columbia and organizations including the City of Vancouver, British Columbia Cycling Coalition and Trial Lawyers Association of British Columbia have called on the Government of British Columbia to review and modernize the BC *Motor Vehicle Act*;

And whereas modernization of this legislation is necessary to achieve the Government of British Columbia's "Vision Zero" plan to make BC's roads the safest in North America and eliminate road-related injuries and deaths by 2020, and where the Road Safety Law Reform Group has provided evidence-based recommendations for increasing safety for vulnerable road users, including children, seniors, people with disabilities, pedestrians and cyclists:

Therefore be it resolved that the Government of British Columbia review and modernize the BC *Motor Vehicle Act*, to increase safety for all road users and achieve the "Vision Zero" objective of making BC's roads the safest in North America and eliminating road-related injuries and death by 2020.

#### ON MOTION, was ENDORSED

#### **Finance**

#### **R7** Cannabis Tax Revenue Sharing

**Village of Tahsis** 

Whereas municipalities in British Columbia have been enduring financial downloading from both federal and provincial levels of government for decades;

And whereas municipalities in British Columbia will face further increases in costs with the legalization of cannabis, including but not limited to, policing, licensing, enforcement, zoning and zoning enforcement, by-laws and by-law enforcement and possible health issues:

Therefore be it resolved that AVICC call for the Province to provide to BC municipalities an equal share (50/50) of the provincial tax revenue from the sales of cannabis in British Columbia in lieu of the increased financial burden legalization will bring to the municipal level.

#### ON MOTION, was ENDORSED

#### **Environment**

#### R8 Climate Accountability for Fossil Fuel Companies

**City of Victoria** 

Whereas communities in British Columbia face a range of impacts from climate change, including sea-level rise, increased coastal erosion, prolonged summer drought, and increased winter precipitation and communities are required to consider these impacts in infrastructure planning, construction and maintenance, as well as to mitigate the financial impacts of these costs on residents and businesses given the limits of local government revenue raising to property taxes and utilities;

And whereas while the precise amount of increased costs due to the increase in work on infrastructure due to climate change is not yet quantified, local governments in British Columbia are almost certainly already paying significantly increased costs and those amounts will only increase, noting that fossil fuel companies have played a major role in the creation of climate change, making hundreds of billions of dollars in selling products which cause climate change with the 20 largest fossil fuel companies having contributed—through their operations and products—to approximately 29.3% of greenhouse gases in the global atmosphere today:

Therefore be it resolved that AVICC write a Climate Accountability Letter to the 20 fossil fuel companies outlining the types of costs that communities are incurring and expected to incur due to climate change, and requesting that the companies pay their fair share of those impacts;

And be it further resolved that AVICC forward this motion to UBCM and to FCM and request that those local governments write Climate Accountability Letters on behalf of their member local governments.

#### ON MOTION, was ENDORSED

#### **Regional Districts**

#### R9 Business Licensing Authority for Regional Districts

Alberni-Clayoquot RD

Whereas regional districts in general have not been granted authority to regulate business or a system to issue business licenses;

And whereas businesses in regional districts periodically operate contrary to bylaws, businesses licenses provide the ability to regulate business operations and enforce compliance with bylaws:

Therefore be it resolved that AVICC request the provincial government grant all regional districts the additional powers, as an extended service, to make bylaws respecting the licensing of businesses in regional districts.

#### **RESOLUTION WITHDRAWN**

#### Health

#### R10 Marihuana Addiction Treatment, Prevention & Education

**District of North Saanich** 

Whereas large profits will be made by the federal government in the form of taxes once the Liberal government passes legislation permitting the recreational use of marihuana in Canada;

And whereas enormous profits will be made through the manufacture, production and distribution of marihuana;

And whereas the human cost will be in the hundreds of millions or possibly billions of dollars;

And whereas the tragic loss of humanity through addiction is immeasurable;

And whereas by legalizing marihuana the federal government will sanction and subsequently legitimize its use among Canadians;

And whereas if we have learned anything from the use of alcohol and tobacco there will be serious and often irreversible effects due to marihuana consumption;

And whereas treatment facilities have to be available for immediate and adequate response for all Canadians, not just for those who can afford private care;

And whereas trained professionals, care facilities and education have to be ahead of the need;

And whereas it is well studied that a proportion of any population is susceptible to becoming dependent on an addictive substance;

And whereas this adds up to tens, even hundreds of thousands of Canadians;

And whereas we have seen huge legal assessments against tobacco and alcohol producers after the harm has already been done and lives lost;

And whereas decades ago tobacco producers denied the harmful effects of smoking, second hand smoke and the addictive nature of tobacco smoking;

And whereas health risks and the potential for addiction cannot be denied and is the direct responsibility of the federal government and manufacturers, producers and distributors of marihuana:

Therefore be it resolved that the federal government commit all its tax revenue derived from the sale of marihuana that has not been designated to the provinces, for use in treatment, prevention and education;

And be it further resolved that those involved in the manufacture, production, distribution and sale of marihuana be required to establish a minimum 500 million dollar trust for the treatment of addicted persons in Canada.

#### ON MOTION, was NOT ENDORSED

#### R11 BC Ferries Medical Priority Loading

**Sunshine Coast RD** 

Whereas individuals residing in ferry dependent communities who are travelling in relation to significant medical procedures are not automatically given priority loading on BC Ferries which can result in delays and unnecessary suffering;

And whereas applications for medical assured loading require advance planning which is not always possible given the variability of hospital stays and appointment times, and rely on medical practitioner time and awareness of the program:

Therefore be it resolved that the Ministry of Health and/or the CEO of BC Ferries be requested to modify the Travel Assistance Program to ensure that patients from ferry dependent communities requiring significant medical procedures receive priority loading.

#### ON MOTION, as amended, was REFERRED to the AVICC Executive

#### Selected Issues

#### **R12 Community Social Planning**

Village of Cumberland

Whereas the Comox Valley Social Planning Society has been in discussions with like organizations in the Capital Regional District, Cowichan and Nanaimo on sharing experiences and developing an Island wide collaboration;

And whereas it has been demonstrated that collaborative, cooperative planning processes increase the efficiency and maximize the impacts of the investments that all levels of government are making in assisting communities to respond to the increasingly complex and inter-connected social issues they face:

Therefore be it resolved that AVICC through UBCM request the provincial government to commit to providing local governments with sustained financial support for local community social planning processes that serve to support and integrate responses to social issues throughout British Columbia.

#### ON MOTION, as amended, was ENDORSED

The Second Resolution Session was then adjourned at approximately 11:40 am

#### THIRD REPORT FROM THE NOMINATING COMMITTEE FOR DIRECTOR AT LARGE

Past President Price, Chair of the Nominating Committee announced the result of the election for President. 1<sup>st</sup> Vice President Edwin Grieve was elected to the role of President for 2018/19.

Past President Price called for nominations from the floor for the positions of Director at Large in addition to those already placed in nomination. Those nominated at the close of the nominations for Director at Large were:

Councillor Kirsty Begon, Village of Gold River
Councillor Hazel Braithwaite, District of Oak Bay
Director Penny Cote, Alberni-Clayoquot Regional District
Councillor Colin Plant, District of Saanich
Director Sam Schooner, Central Coast Regional District (withdrew his nomination)

Past President Price declared there would be an election for the position of Director at Large, and announced the time and location of the polling station.

#### MUNICIPAL FINANCE AUTHORITY

Director Joe Stanhope, Regional District of Nanaimo spoke as a trustee of the Municipal Finance Authority. He gave an overview on the role of the MFA and how it has assisted local governments in BC with financing.

#### PRESENTATION BY FORTIS BC

2<sup>nd</sup> Vice President Jensen introduced Carmen Driechel and Siraz Dalmir of Fortis BC. The Fortis representatives presented information on Fortis's activities in the AVICC communities.

The Convention adjourned for lunch.

#### **ISLAND CORRIDOR FOUNDATION UPDATE**

From 1:00 to 1:30 pm Graham Bruce, Executive Director of the Island Corridor Foundation and Don McGregor, Southern Rail Island Project Manager provided an update to members on the progress of the Foundation.

#### **CONCURRENT SESSIONS**

Concurrent workshops were held between 1:30-4:00 pm.

- #1 Tools for Resilient Shorelines: Green Shores and More
- #2 Electoral Area Directors' Forum
- #3 Open Space Workshop
- Working Together to Respond to the Vancouver Island Overdose Crisis
- #5 Electoral Area Directors' Forum con't
- #6 National Strategy on Abandoned and Wrecked Vessels

#### **ANNUAL BANQUET**

The Pre-Banquet Reception and Annual Banquet for delegates and guests were held in the Palm Court and Crystal Ballroom of the Fairmont Empress.

Shortly before 7:30 pm, approximately 210 delegates and guests took their seats. The Piper led the parade of AVICC Executive Committee members into the banquet where delegates and guests were gathered. President Marcotte welcomed delegates and guests, and thanked the host community and the sponsors for the evening. Following the banquet, entertainment was provided by Victoria band, The Timebenders.

#### **SUNDAY, APRIL 15, 2018**

The Convention reconvened at 8:30 am with President Marcotte noting that evaluation forms had been placed on the tables asking for delegates' feedback on the Convention and that the completed evaluation forms would be used for the Grand Prize Award draw just prior to adjournment.

#### FOURTH REPORT FROM THE NOMINATING COMMITTEE FOR ELECTORAL AREA DIRECTOR

Past President Price, Chair of the Nominating Committee, called for nominations from the floor for the position of Electoral Area Representative. Nominated at the close of nominations for Electoral Area Representative was:

Director Ian Winn, Sunshine Coast Regional District

At the conclusion of nominations, Past President Price declared the position of Electoral Area Representative was elected by acclamation.

#### ADDRESS BY ANDREW WEAVER, LEADER OF THE BC GREEN PARTY

Andrew Weaver, Leader of the BC Green Party and MLA for Oak Bay – Gordon Head addressed the delegates.

#### BC IDEAS SHOWCASE - THE POSSIBILITIES OF TECH & INNOVATION

The session was presented by the Ministry of Jobs, Trade & Technology, and explored opportunities for communities of all sizes to capitalize on the digital economy in their economic development efforts.

#### ADDRESS BY THE MINISTER OF MUNICIPAL AFFAIRS AND HOUSING

The Honourable Selina Robinson, Minister of Municipal Affairs and Housing addressed the delegates.

Following a refreshment break, Wood WORKS! BC presented a Community Recognition Award to the District of Central Saanich.

#### **BC211 EXPANSION**

Patricia Jelinski, CEO of the United Way, informed delegates about the BC211 Service being rolled out across Vancouver Island and the Powell River region.

#### FINAL RESOLUTIONS AND LATE RESOLUTIONS SESSION

Resolutions resumed at 10:50 am with Team 3 of the Resolutions Committee with Past President Price in the Chair.

#### R13 Re-evaluation of Resolutions by the Province

**Sunshine Coast RD** 

Whereas UBCM, as the conduit between its members and the provincial government, endorses numerous resolutions of significance to all local governments;

And whereas there has been a change in provincial government:

Therefore be it resolved that UBCM review previous resolutions to determine whether they should be resubmitted to the Province within the context of the priorities and policies of the new provincial government.

#### RESOLUTION WITHDRAWN

#### R14 Ban Retail Sale of Pets in Pet Stores

City of Nanaimo

Whereas the sale of animals from pet stores is a prominent issue in British Columbia;

And whereas the BC SPCA is opposed to any breeding, transport, confinement or sale of animals that is likely to cause distress or suffering or where their welfare and socialization are likely to be compromised:

Therefore be it resolved that AVICC and UBCM encourage local governments to enforce a ban on the sale of puppies, kittens and rabbits in pet stores.

#### ON MOTION, was NOT ENDORSED

#### Part 2 – Section "B" – This section contains resolutions that support existing UBCM policy, including:

- Previously considered and endorsed resolutions; or
- Resolutions in keeping with UBCM policy, including previously approved policy papers or other documents.

No resolutions were removed from Section B for separate debate, and were endorsed as a block.

#### Legislative

#### R15 Review Requirements for Public Notification

**District of Central Saanich** 

Whereas the primary purpose for provincial legislation requiring public notification should be to help municipalities notify residents based on what the metrics demonstrates and based on getting the best value for limited money;

And whereas printed newspapers are no longer the only or most effective means of giving public notice and yet the *Local Government Act* and the *Community Charter* specifically require that all public notices be published in a print newspaper;

And whereas with a new provincial government and new technologies this resolution is aimed at better notifying residents while ensuring money spent on notification is effective:

Therefore be it resolved that the provincial government be requested to review the *Local Government Act* and the *Community Charter* and consider modernizing the language so that newspapers, social media, web sites and other forms of online advertising are all given an equal footing for municipalities to consider how to best inform their residents.

#### ON MOTION, was ENDORSED

R16 Notice by Mail RD of Nanaimo

Whereas Section 220 of the *Local Government Act* requires that notice of a special board meeting must be mailed to each director at least 5 days before the date of the meeting, and the *Interpretation Act* specifies that such mail must be delivered by Canada Post;

And whereas this requirement, which applies to regional districts and not municipalities, creates unnecessary time delays for holding special board meetings and is not in keeping with technological advances of recent years:

Therefore be it resolved that the Province be urged to amend the legislation to permit such notices to be provided by other means, including electronic mediums.

#### ON MOTION, was ENDORSED

#### R17 Review of Board of Variance Process

**City of Victoria** 

Whereas the *Local Government Act* requires local governments to appoint boards of variance that are empowered to consider minor variances where a person alleges that complying with a bylaw respecting the siting, size or dimensions of a building would cause them hardship;

And whereas deliberations of local boards of variance provide minimal opportunities for public comment on the requested variances, and provide no role for comment from the elected council of a municipality or the board of a regional district in unincorporated areas:

Therefore be it resolved that the provincial government review the current provisions in the *Local Government Act* relating to boards of variance and consider amendments to ensure that the interests of public accountability, transparency, and local democracy are upheld.

#### ON MOTION, was ENDORSED

#### **R18** Local Improvement Charges

**City of Powell River** 

Whereas the Provinces of Nova Scotia and Ontario allow municipalities to offer homeowner financing through local improvement charges to fund improvements to private homes upgrading the energy efficiency of the home and/or adding renewable energy options to the home;

And whereas these improvements reduce energy costs to the homeowner for the lifecycle of the home while reducing energy use and greenhouse gas emissions within the community;

And whereas the local improvement charge model reduces the burden of debt from the homeowner and the debt stays with the house in the form of a property tax until paid off:

Therefore be it resolved that AVICC request the Province of British Columbia to approve enabling legislation to allow municipalities to provide private property owners financing for energy efficiency retrofits and renewable energy upgrades to their homes through the use of local Improvement charges.

#### ON MOTION, was ENDORSED

#### **Transportation**

#### R19 Active Transportation Infrastructure

**City of Courtenay** 

Whereas in order to respond to the evolving needs of British Columbians and to diversify the economy, local governments across BC have developed and started to implement: forward-thinking transportation plans, downtown revitalization plans, age-friendly community plans, innovative recreation plans, and integrated community sustainability plans—whose timely implementation will require significant investments in active transportation;

And whereas the operational costs of municipal governments and the costs of basic municipal capital projects have increased significantly over the last 10 years:

Therefore be it resolved that the AVICC and UBCM call on the provincial government to establish a new, dedicated provincial fund to help finance a broad range of active transportation infrastructure projects and programming by local governments, and designed to support: local residents' diverse mobility needs, access to affordable recreation options, and tourism development.

#### ON MOTION, was ENDORSED

#### **R20** Cycling Infrastructure Funding

**Sunshine Coast RD** 

Whereas limited revenue sources constrain local government construction of active transportation facilities that support healthy lifestyles, local economic opportunities through tourism; and reduce congestion, greenhouse gas emissions and localized air pollution;

And whereas the current level of provincial cycling infrastructure grant funding is inadequate to meet the demand:

Therefore be it resolved that the provincial government be urged to increase the BikeBC Fund to \$50 million per year.

#### ON MOTION, was ENDORSED

#### **Environment**

#### R21 Protecting Local Waterways & Wild Fish Species

City of Victoria

Whereas British Columbia's coastal communities rely on healthy waterways and healthy marine ecosystems including fisheries for economic, social and ecological wellbeing and where the proliferation of open-net fish farms with non-native fish species threatens local waterways and wild fish species, undermining the economic, social and ecological wellbeing of local communities;

And whereas many open-net fish farms have been established in indigenous territories in the absence of adequate consultation with indigenous governments, undermining the shared objective of reconciliation and respectful relations between indigenous and non-indigenous governments:

Therefore be it resolved that the Province of British Columbia consult First Nations governments, local governments, conservation organizations and industry on a transition plan to closed-containment aquaculture, including a just transition for affected workers.

#### ON MOTION, was ENDORSED

#### **R22** Federal Review of Geoduck Aquaculture

**Islands Trust** 

Whereas Fisheries and Oceans Canada (DFO) approved the Integrated Geoduck Management Framework in 2017 (IGMF);

And whereas the IGMF will lead to increased applications for geoduck aquaculture which has the potential to negatively impact the marine environment:

Therefore be it resolved that UBCM request that DFO conduct an ecosystem-based study of potential and cumulative impacts of increased geoduck clam aquaculture and consider increased monitoring and enforcement.

#### ON MOTION, was ENDORSED

#### R23 Uniform Business Regulations for Disposable Plastic Packaging

City of Victoria

Whereas uniform regulations of businesses provide predictability, certainty and efficiency for consumers and business operators;

And whereas unrestricted use of disposable plastic packaging is inconsistent with values of British Columbia residents and imposes costs on local governments in British Columbia, prompting communities to examine options for business regulations limiting disposable plastic packaging in order to contain costs and manage solid waste streams responsibly:

Therefore be it resolved that the Province of British Columbia work with local governments and retailers to introduce uniform, province-wide business regulations in relation to disposable plastic packaging, to substantially reduce the volume of disposable plastic packaging in local solid waste streams.

#### ON MOTION, was ENDORSED

#### R24 Protecting Coastal Communities & Waterways from Oil Spills

City of Powell River City of Victoria

Whereas the Province of British Columbia is pursuing regulations to restrict the transport of diluted bitumen until such time as adequate safeguards are in place to protect coastal communities and waterways from the harm caused by oil spills:

And whereas the impacts of oil spills on local communities are severe, including: costs relating to emergency response, clean-up and recovery; damage and loss of enjoyment of shoreline areas; damage to biological diversity of plant and animal species; reduced property values; public health impacts; and economic losses in tourism, fishing and other sectors:

Therefore be it resolved that AVICC endorse the efforts of the Province of British Columbia to introduce regulations that will safeguard coastal communities and waterways from harm caused by oil spills.

#### ON MOTION, was ENDORSED

#### R25 Watershed Governance Model

**Sunshine Coast RD** 

Whereas UBCM has consistently advocated for providing water purveyors with greater control over the watersheds that provide drinking water to their communities;

And whereas an integrated watershed governance approach that recognizes indigenous water rights and utilizes a collaborative, consensus building approach to decision making could provide a model that addresses community needs while balancing the resource and capacity limitations experienced by local governments and First Nations:

Therefore be it resolved that the Province recognize and support local watershed collaborative governance entities and adequately resource these entities.

#### ON MOTION, was ENDORSED

#### R26 BC Hydro LED Street Light Conversion

City of Powell River

Whereas high pressure sodium (HPS) streetlights are a major energy burden to municipalities and contribute significantly to green house gas emissions and light pollution;

And whereas BC Hydro owns the majority (approximately 75%) of all municipal streetlights:

Therefore be it resolved that AVICC request the Province of British Columbia to direct BC Hydro to begin an LED streetlight conversion project to programmable LED streetlights in all municipalities.

#### ON MOTION, was ENDORSED

#### R27 Herring Recovery Plan & Moratorium

**City of Powell River** 

Whereas Fisheries and Oceans Canada, despite being mandated to use the precautionary principle when making decisions affecting fish populations, continues to open commercial herring fisheries in BC while populations are severely depleted from historic levels and ecosystem requirements are poorly understood;

And whereas a previous moratorium on the commercial fishing of herring in the late 1960s resulted in significant recovery of herring populations:

Therefore be it resolved that AVICC and UBCM call upon Prime Minister Justin Trudeau to direct the Department of Fisheries and Oceans to develop a west coast herring recovery plan through a process involving First Nations, independent scientists, naturalists, other levels of government and relevant non-government organizations;

And be it further resolved that a moratorium on all commercial fishing of herring in British Columbia be instituted immediately until populations recover to the level decided upon by the herring recovery plan.

#### ON MOTION, was ENDORSED

#### **R28** Protection of Native West Coast Salmon

**District of Sooke** 

Whereas British Columbia's native west coast wild salmon can be negatively impacted by commercial salmon farms due to increased levels of diseases and parasites from farmed salmon; degradation of their genetic makeup through interbreeding with escaped farmed salmon; and ecological competition with escaped farmed salmon:

Therefore be it resolved that AVICC and UBCM urge the Province of British Columbia to enact legislation that would protect British Columbia's wild salmon stock from the negative impacts of commercial salmon farms.

#### ON MOTION, was ENDORSED

#### **Land Use**

#### R29 Private Managed Forest Land Act Amendment

City of Powell River

Whereas Section 21 of the *Private Managed Forest Land Act* is an unacceptable restriction on the authority of local governments to regulate activities on private managed forest land (PMFL);

And whereas local governments and communities would benefit significantly from PMFL owners sharing their management commitment, operations maps, harvesting plans and supporting assessments and long-term disposition or development intentions for their land;

And whereas PMFL regulations are not equivalent to forestry regulations that apply to Crown forest land:

Therefore be it resolved that AVICC and UBCM call on the Province to amend the *Private Managed Forest Land Act* and Regulations to provide local government more authority to regulate activities on PMFL; require the owners of PMFL to annual consultation and sharing of management commitments, operations maps, harvesting plans and supporting assessments and long-term disposition or development intentions for land within municipal boundaries; and amend the *Private Managed Forest Land Act* and Regulations to standards that are equivalent to Crown forest land regulations.

#### ON MOTION, was ENDORSED

#### **Community Economic Development**

#### R30 Sustainability of West Coast Fisheries

City of Campbell River

Whereas fisheries are an important economic driver for the Province of British Columbia, particularly on Vancouver Island:

And whereas fisheries in BC is defined as inclusive of commercial, indigenous, recreation and aquaculture:

Therefore be it resolved that the Province ensure that all decisions with regards to the management of all fisheries, and protection of the natural environment, are made based on current data, technology, science and traditional knowledge.

#### ON MOTION, was ENDORSED

#### **R31** Log Export Policy

Alberni-Clayoquot RD

Whereas billions of dollars of forest industry investment sits idle or is under-utilized in the Province of British Columbia, particularly on Vancouver Island;

And whereas \$805 million of unprocessed logs were exported from British Columbia in 2017, compared to \$278 million exported in 2008, forgoing the opportunity to add value to and create local jobs in this province's forestry sector:

Therefore be it resolved that the Government of British Columbia enact policy that prohibits raw log export from British Columbia without provincial wood processing needs and capacity being evaluated and met.

#### ON MOTION, was ENDORSED

#### **Selected Issues**

#### R32 Common Asset Management Policy

**City of Courtenay** 

Whereas the purposes of a British Columbia municipality and regional district include providing for stewardship of the public assets of its community;

And whereas the powers, duties and functions of British Columbia municipal and regional district Chief Administrative Officers include:

- a) overall management of the operations of the local government;
- b) ensuring that the policies, programs and other directions of the council or board are implemented; and
- c) advising and informing the council or board on the operation and affairs of the local government;

Therefore be it resolved that AVICC support sound asset management practices as the means to achieve local sustainable service delivery;

And be it further resolved that BC municipalities and regional districts, their respective CAOs and staffs would benefit from guidance to a common communications approach to enhance asset management practices;

And be it further resolved that the Asset Management BC partnership develop and implement a common communications approach to enhance asset management practices.

#### ON MOTION, as amended, was ENDORSED

#### R33 Continuation of Income Subsidy Benefits

Village of Cumberland

Whereas the support portion of Income Assistance (\$335 for a single person) is frequently used to supplement the shelter portion of Income Assistance (\$375 for a single person) to cover housing costs;

And whereas persons entering a residential recovery program maintain the shelter portion of Income Assistance but lose the support portion, often resulting in that person not being able to maintain their current housing, and putting the person at greater risk of homelessness upon exiting of the program:

Therefore be it resolved that AVICC and UBCM request that the Ministry of Social Development and Poverty Reduction continue the support portion of Income Assistance benefits for individuals living in temporary housing, such as recovery programs and protective housing, for the duration of their recovery.

#### ON MOTION, was ENDORSED

#### **PART 3 – LATE RESOLUTIONS**

On motion, duly moved and seconded, that the Late Resolutions Report be received was endorsed.

#### AVICC RESOLUTIONS COMMITTEE REPORT ON RESOLUTIONS RECEIVED AFTER THE DEADLINE

#### A. LATE RESOLUTIONS: ADMIT FOR PLENARY DEBATE

L1Speculation TaxRegional District of NanaimoL2Moratorium on ALR Lands for CannabisDistrict of Central SaanichL5Broadcasting Personal Information Without ConsentPowell River Regional District

#### B. LATE RESOLUTIONS: NOT APPROPRIATE FOR DEBATE

L3 Restrict Transport of Diluted Bitumen City of Courtenay, Township of Esquimalt

L4 Funding of Park and Playfield Improvements City of Nanaimo

#### L1) Speculation Tax

#### **Regional District of Nanaimo**

Whereas the Province has proposed to implement a Speculation Tax to address housing affordability in selected Regional Districts and municipalities in British Columbia;

And whereas this tax has been identified by stakeholder groups and targeted local governments as having negative impacts where it is proposed, including creating an unequal playing field for real estate development and property investment between jurisdictions targeted by the Tax and those that are not;

Therefore be it resolved that the Association of Vancouver Island and Coastal Communities request that the Provincial Minister of Finance not implement the proposed Speculation Tax in the Regional District of Nanaimo.

#### ON MOTION, was REFERRED to the AVICC Executive

#### L2) Moratorium on ALR Lands for Cannabis

#### **District of Central Saanich**

Be it resolved that the District request that the Premier of British Columbia and the Minister of Agriculture place a moratorium on further use of Agricultural Land Reserve lands to grow recreational cannabis while it performs a minimum of six month review and broad consultation with farmers, local governments, industry and the public on the use of Agricultural Land Reserve lands for the growth and production of marijuana.

#### ON MOTION, as amended, was ENDORSED

#### L5) Broadcasting Personal Information Without Consent

#### **Powell River Regional District**

Whereas a presentation by Bradley Weldon from the Office of the Information and Privacy Commissioner (OIPC) was given at the annual CEO/CAO Forum on March 20, 2018 and dealt with application of the Freedom of Information and Protection of Privacy Act (FOIPPA) regarding a public body disclosing personal information inside or outside of Canada through broadcasting transmissions without the person's consent in the context of public hearings/meetings and webcasting; and

Whereas the only operational solutions suggested were arduous and seemingly against all tenets of open and transparent public meetings and the advice given was to seek amendments to current legislation authorizing disclosure on the internet:

Therefore be it resolved that the Association of Vancouver Island and Coastal Communities (AVICC) request the Province of British Columbia to explore the need for amendments to the Freedom of Information and Protection of Privacy Act (FOIPPA) regarding the potential export of video personal information inside or outside of Canada.

#### ON MOTION, as amended, was ENDORSED

#### **RESOLUTIONS OFF THE FLOOR**

On motion, duly moved and seconded, that the resolution titled "West Coast Marine Spill Response Guarantee" distributed to all members in attendance be admitted for discussion was endorsed.

#### **OF1) West Coast Marine Spill Response Guarantee**

City of Port Alberni

Whereas Kinder Morgan has announced they may cancel their expansion project as soon as May 31st, 2018 and the West Coast Marine Spill Response Corporation has suspended activities at facilities they are building across our region which are tied to the completion of the Kinder Morgan project;

And whereas there is an existing and continued need for world class spill response and the jobs that are tied to that response on the West Coast of British Columbia:

Therefore be it resolved that the Association of Vancouver Island and Coastal Communities ask the Governments of British Columbia and Canada to guarantee funding for the construction and operation of the marine response facilities including those steered by first nations so that those jobs and the world class ocean protection they provide are guaranteed.

#### ON MOTION, as amended, was ENDORSED

On motion, duly moved and seconded, that the resolution titled "Services to On-Reserve Constituents" distributed to all members in attendance be admitted for discussion was endorsed.

#### **OF2) Services to On-Reserve Constituents**

**Central Coast Regional District** 

Whereas Local Governments provide services to on-reserve constituents who are not fiscally represented in our budgets;

And whereas the Central Coast Regional District is refining a resolution to the 2018 UBCM Convention that addresses this fiscal gap that affects service delivery across British Columbia;

Therefore be it resolved that AVICC Executive be directed to send a letter of support to accompany their submission asking UBCM to prioritize a workshop that explains the issues and solutions captured in the resolution and/or other advocacy efforts AVICC Executive deems appropriate.

#### ON MOTION, as amended, was ENDORSED

#### **2019 CONVENTION**

Acting Mayor Karen Skadsheim of the City of Powell River invited members to attend the 2019 Convention, and played a short video clip about the region.

#### PRESIDENT ELECT'S REMARKS

President Elect Grieve thanked the assembly for electing him, saying he was very honoured and looked forward to working with the Executive Committee. He thanked Past President Marcotte for her service to the AVICC.

#### INSTALLATION OF THE NEW EXECUTIVE

Past President Barbara Price introduced the 2018-19 Executive and extended congratulations to them:

President Director Edwin Grieve, Comox Valley Regional District
First Vice President Councillor Carl Jensen, District of Central Saanich
Second Vice President Director Ian Morrison, Cowichan Valley Regional District
Electoral Area Representative Directors at Large Director Ian Winn, Sunshine Coast Regional District
Councillor Hazel Braithwaite, District of Oak Bay

Director Penny Cote, Alberni-Clayoquot Regional District

Councillor Colin Plant, District of Saanich

Past President Director Mary Marcotte, Cowichan Valley Regional District

#### **CONVENTION CLOSING**

President Edwin Grieve then closed the 69<sup>th</sup> Annual Convention. The Convention adjourned at 12:00 pm.

Liz Cookson
AVICC Executive Coordinator

Financial Statements of

### ASSOCIATION OF VANCOUVER ISLAND AND COASTAL COMMUNITIES

Year ended December 31, 2017



KPMG LLP St. Andrew's Square II 800-730 View Street Victoria BC V8W 3Y7 Canada Tel (250) 480-3500 Fax (250) 480-3539

#### INDEPENDENT AUDITORS' REPORT

To the Members of Association of Vancouver Island and Coastal Communities

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of Association of Vancouver Island and Coastal Communities, which comprise the statement of financial position as at December 31, 2017, the statements of operations and changes in net assets and cash flows for the year then ended, and notes, comprising a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian accounting standards for not-for-profit organizations, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements present fairly, in all material respects, the financial position of Association of Vancouver Island and Coastal Communities as at December 31, 2017, and its results of operations and its cash flows for the year then ended in accordance with Canadian accounting standards for not-for-profit organizations.

#### Report on Other Legal and Regulatory Requirements

As required by the Societies Act (British Columbia), we report that, in our opinion, the accounting policies applied by Association of Vancouver Island and Coastal Communities in preparing and presenting the financial statements in accordance with Canadian accounting standards for not-for-profit organizations have been applied on a basis consistent with that of the preceding year.

**Chartered Professional Accountants** 

Victoria, Canada March 9, 2018

KPMG LLP

Statement of Financial Position

December 31, 2017, with comparative information for 2016

	2017	2016
Assets		
Current assets: Cash and cash equivalents (note 2) Prepaid expenses Accounts receivable	\$ 249,779 7,700 1,170	\$ 219,346 5,000 1,091
	\$ 258,649	\$ 225,437
Liabilities and Net Assets  Current liabilities:  Accounts payable and accrued liabilities  Professed assets (note 2)	\$ 25,773	\$ 7,036
Deferred contributions (note 3)	57,390 83,163	52,875 59,911
Net assets:     Unrestricted  Contractual commitments (note 4)	175,486	165,526
	\$ 258,649	\$ 225,437

See accompanying notes to financial statements.

On behalf of the Board:

Anary Anarcotte		Barbara Pac	
Y	Director		Directo

Statement of Operations and Changes in Net Assets

Year ended December 31, 2017, with comparative information for 2016

		2017		2016
Revenue:				
Annual meeting - sponsorships	\$	52,400	\$	58,950
Annual meeting - registration	·	71,443	·	61,853
Association dues		83,940		79,144
Interest		2,444		1,929
Other		8,173		684
		218,400		202,560
Expenses:				
Annual meeting		95,804		87,705
Communication and staff travel		1,633		1,258
Executive meetings		9,575		8,710
Other meetings		9,347		5,425
Postage, office and miscellaneous		6,405		677
Professional fees		5,350		5,250
Union of BC Municipalities contract fees		78,154		72,180
Consulting fees		2,172		9,158
<u>-</u>		208,440		190,363
Excess of revenue over expenses		9,960		12,197
Net assets, beginning of year		165,526		153,329
Net assets, end of year	\$	175,486	\$	165,526

See accompanying notes to financial statements.

Statement of Cash Flows

Year ended December 31, 2017, with comparative information for 2016

	2017		2016
\$	9,960	\$	12,197
	(2,700)		(5,000)
	(79)		260
i			
	18,737		(9,416)
	4,515		8,210
	30,433		6,251
	219,346		213,095
	•		,
\$	249,779	\$	219,346
	d	\$ 9,960 (2,700) (79) d 18,737 4,515 30,433 219,346	\$ 9,960 \$ (2,700) (79) d 18,737 4,515 30,433 219,346

See accompanying notes to financial statements.

Notes to Financial Statements

Year ended December 31, 2017

#### Nature of operations:

Association of Vancouver Island and Coastal Communities (the "Association") is incorporated under the Society Act (British Columbia) and is exempt from the requirement to pay income taxes. Its purpose is to promote autonomy within local government and to advance the principles of local government. The Association represents the various municipalities and regional districts of Vancouver Island, Powell River and the Sunshine, North and Central Coasts. On November 28, 2016, the new Societies Act (British Columbia) became effective. The Society has until November 28, 2018 to continue under the new act.

#### 1. Significant accounting policies:

These financial statements are prepared in accordance with Canadian Accounting Standards for Not-For-Profit Organizations ("ASNPO") in Part III of the CPA Canada Handbook. The Association's significant accounting policies are as follows:

#### (a) Basis of presentation:

These financial statements present the financial position, results of operations and changes in net assets of the Association and, as such, do not include all the assets, liabilities, revenue and expenses of the members of the Association.

There is no provision in the accounts for income taxes as the activities of the Association are conducted on a not-for-profit basis.

#### (b) Cash and cash equivalents:

Cash and cash equivalents are defined as cash and highly liquid investments consisting of term deposits with original maturities at the date of purchase of three months or less.

#### (c) Revenue recognition:

The Association follows the deferral method of accounting for contributions. Restricted contributions are recognized as revenue in the year in which the related expenses are incurred. Unrestricted contributions are recognized as revenue when received or receivable if the amount received can be reasonably estimated and collection is reasonably assured.

Annual meeting sponsorships, registration and exhibit revenues are recognized as revenue when the conference takes place.

Association dues are recognized as revenue in the year they are earned and collection is reasonably assured.

Notes to Financial Statements (continued)

Year ended December 31, 2017

#### 1. Significant accounting policies (continued):

#### (d) Contributed materials and services:

Due to the difficulty in determining fair value, contributed materials and services are not recognized in the financial statements.

#### (e) Financial instruments:

Financial instruments are recorded at fair value on initial recognition and are subsequently recorded at cost or amortized cost, unless management has elected to carry the instruments at fair value. The Association has not elected to carry any such financial instruments at fair value.

Financial assets are assessed for impairment on an annual basis at the end of the fiscal year if there are indicators of impairment.

#### (f) Capital assets:

In accordance with the ASNPO Handbook section 4431, *Tangible Capital Assets held by Not-for-profit Organizations*, the Association has met the criteria to be considered a small organization and as such has not capitalized any expenditures. Capital assets owned by the Association but which have not been capitalized under this accounting policy include computer hardware.

#### (g) Use of estimates:

The preparation of financial statements in conformity with ASNPO requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the year. Actual results could differ from those estimates.

#### 2. Cash and cash equivalents:

	2017	2016
Cash MFA Money Market Funds	\$ 49,198 200,581	\$ 20,557 198,789
	\$ 249,779	\$ 219,346

Notes to Financial Statements (continued)

Year ended December 31, 2017

#### 3. Deferred contributions:

Deferred contributions include \$44,665 (2016 - \$44,665) of provincial grants restricted for the facilitation of the activities of the Treaty Advisory Committee.

Also included in deferred contributions is \$12,725 (2016 - \$8,210) in contributions restricted for the activities of the Special Committee on Solid Waste Management. During 2017, \$11,790 was collected and restricted for the work of the Special Committee on Solid Waste Management and \$7,275 was recognized as revenue for costs incurred by the Committee. This revenue has been included in the "Other" revenue line.

#### 4. Contractual commitments:

The Association has a contract with the Union of British Columbia Municipalities for administrative, office and various support services and has committed to pay \$72,180 in 2018 in respect of this contract by way of quarterly payments. The contract term ends on December 31, 2020. The amounts are subject to adjustment each January.

#### **AVAILABLE POWERPOINT PRESENTATION HANDOUTS**

A number of session presenters used Power Point presentations. The handouts for these presentations are available to download from the AVICC website.

#### PRESENTATION DESCRIPTIONS

#### **Keynote Speaker - Charles Montgomery**

For years, self-help experts have told us that we need to do inner work in order to improve our lives. But what if our cities themselves had the power to make or break our happiness? Drawing on brain science, psychology, and rich personal stories, Charles Montgomery explains how cities influence how we feel, behave, and treat other people in ways most of us never realize.

Everything from the length of your commute to the depth of your front yard can have an unseen effect on your mind, emotions, and social life. But Montgomery uses fascinating and often funny social experiments to demonstrate that we are not helpless. We can change our lives by changing our relationship with our cities—and each other. By understanding the effect that design has on our emotions and decisions, we can all share this empowering new vision of city life.

#### **Plenary Presentations**

#### Connecting the Dots on Affordable Housing

'Connecting the Dots on Affordable Housing' is an interactive engagement session. Access to affordable housing is a crucial issue across British Columbia. No one level of government can solve this alone. The Ministry of Municipal Affairs and Housing staff will present an overview of the 30-point housing plan in Budget 2018 and share information on the HousingHub – a new office at BC Housing that will partner with all levels of government, developer, community and Indigenous partners to actively create more affordable housing.

The Ministry will also share some of the key ideas from the successful Housing Partnerships Conference last December and reference government's response to the UBCM Housing Strategy report. The facilitators will present and ask for feedback on an innovative proposal for the province and local governments to meet housing goals together through a proposed Housing Affordability Partnership Agreement (HAPA). UBCM Members will have an important opportunity to ask questions, shape the partnership agreement concept and share ideas at this session.

#### BC Ideas Showcase - The Possibilities of Tech & Innovation

Technology and innovation are transforming how Canadians live, work and play. This wave of technological change presents many exciting opportunities for communities of all sizes and businesses in all sectors.

Presented by the Ministry of Jobs, Trade & Technology, this session explores opportunities for communities of all sizes to capitalize on the digital economy in their economic development efforts. Join Wavefront, Canada's Centre of Excellence for the Mobile & Internet of Things Sector, and a panel of regional experts who have embraced technology & innovation in their own communities. Come learn from those who have already begun their digital transformation.

#### **Social Procurement Hub**

Following on from a resolution endorsed by the AVICC membership in 2017, an independent working group of elected officials has developed a proposal for their two year "Community Benefit Hub" to develop appropriate approaches and models to educate, implement and advance strategic procurement across the Vancouver Island and Sunshine Coast region. How can your local government maximize community benefits of purchasing and procurement? Join this panel of elected officials, local government staff and industry staff to hear about their proposal and how your local government can become a founding member of the independent group's initiative.

#### **APPENDIX B**

#### **BC211 Expansion to Vancouver Island and Powell River**

United Way CEO Patricia Jelinski informed delegates about the BC211 Service that is being rolled out across Vancouver Island and the Powell River region.

#### **Concurrent Sessions**

#### Tools for Resilient Shorelines: Green Shores and More

Every AVICC community has a remarkable front yard – the ocean shoreline. Shorelines offer biologically rich and diverse habitat and have a key role in providing ecological services such as ocean processes, erosion control and flood management. Waterfront homes are highly valued, contributing to the tax base. Public access to and along the shoreline provides value, enhances livability and is an attractor for new residents. However, sea level rise, climate change adaptation planning and balancing many needs brings complexity in determining appropriate courses of action and the expertise and resources required for shoreline management.

This session will provide an opportunity to learn about coastal shoreline processes and the impacts of development, policy and regulatory tools for shoreline management, the Green Shores program, and case studies from two coastal communities followed by facilitated discussions on tools and opportunities for action for resilient shorelines.

#### **Electoral Area Directors' Forum**

The EA Forums have provided an excellent opportunity to discuss issues that are common to many electoral areas. As an EA Director we may often feel that we are unique in the challenges we might have in our area, but by attending the Forum soon realize that there are many shared issues. What is most important from the forum is that we can identify paths to advocate to senior governments to effect change and turn our collaboration into action. A louder voice is better heard. The first session will follow the same format as in past years where participants identify and prioritize the common issues important to them. The second session will focus on those priorities with the goal of developing a collaborative strategy on how to move the issues forward to best address our concerns.

#### **Open Space**

Participants call the conversation. The goal of an Open Space Technology meeting is to create time and space for people to engage deeply and creatively around issues of concern to them. The agenda is set by people with the power and desire to see it through, and typically Open Space meetings result in transformative experiences for the individuals and groups involved. It is a simple and powerful way to catalyze effective working conversations and truly inviting organizations - to thrive in times of swirling change. Open Space is useful in almost any context, including strategic direction setting, envisioning the future, conflict resolution, morale building, consultation with stakeholders, community planning, collaboration and deep learning about issues and perspectives. Open Space technology is an excellent meeting format for situations of a real issue of concern, diversity of players, complexity of elements, presents of passion (including conflict) and a need for quick decisions.

#### Working Together to Respond to the Vancouver Island Overdose Crisis

Island Health's service area is experiencing unprecedented rates of deaths due to fatal overdoses. But these fatalities are more than statistics – behind every death is someone's son, sister, parent, friend or loved one. Collective action is needed to save lives and support the health of our communities. Both large and small communities on Vancouver Island are being deeply impacted by overdoses; in fact, some of our smaller communities have higher rates of death as a portion of population size.

This session will explore opportunities for innovative community level responses and the role of local government. A panel discussion will include the experiences of Island Health, the Cities of Victoria and Port Alberni, and service providers who have led improvements related to early engagement and intervention, harm reduction, treatment and recovery.

#### **APPENDIX B**

#### National Strategy on Abandoned and Wrecked Vessels

On October 30, the federal government introduced Bill C-64, the Wrecked, Abandoned or Hazardous Vessels Act. This Act will: prohibit vessel abandonment; strengthen owner responsibility and liability for hazardous vessels and wrecks, including costs for clean-up and removal; and empower the Government of Canada to take proactive measures on hazardous vessels before they become more costly to Canadians.

This session will provide an update on the Act, and review the other federal measures that make up the National Strategy to Address Abandoned and Wrecked Vessels, such as a national inventory, measures to enhance vessel owner identification systems, long-term funding for the removal of wrecked and abandoned vessels, and the five-year Abandoned Boats funding program.

### PRE-CONVENTION SESSIONS – FRIDAY, APRIL 13<sup>TH</sup>, 2018 SESSION DESCRIPTIONS

#### Off-site Tour: Victoria on the Move (9:00 to noon)

Victoria is on the move. In order to accommodate new growth and support safer, affordable, and low-carbon transportation options for residents and visitors, the City is transforming the built environment to encourage cycling, walking and public transit. This multi-modal tour will showcase different examples of transportation infrastructure and provide delegates with insights on trends, opportunities, and challenges with managing mobility in the capital city. The tour will feature protected bike lanes, double decker busses, car and bike sharing, harbour ferries, pedestrian paths, parkade art, and much more!

This tour will be a true multi-modal experience. Participants should expect moderate physical activity and be prepared for the weather. Bicycles and helmets will be provided for the cycling portion of the tour.

#### Cannabis Regulation After Legislation (9:00to 11:00 am)

Last year the federal government introduced the Cannabis Act to legalize non-medical cannabis in Canada. Under the proposed Act, the federal government will regulate production, but the provinces and territories will have the authority to regulate areas such as minimum age, public consumption, personal cultivation, possession limits, distribution and retail. The B.C. Cannabis Legalization and Regulation Secretariat will provide an update on the development of the regulatory framework of non-medical cannabis for B.C. Sukhbir Manhas from Young Anderson, Barristers & Solicitors will present on the role of local governments within the new legislation. From zoning, to business licensing, to health and safety considerations, he will provide practical insights on how local governments are able to regulate the use, production, and retail sales of cannabis.

#### Off-site Tour: Discover "Tectoria" (10:00 to noon)

Victoria, known as 'Tectoria', generates \$4 Billion in annual revenue as reported by the Victoria Innovation, Advanced Technology and Entrepreneurship Council (VIATEC). The Technology sector in Victoria has surpassed Tourism as the City's leading economic driver with more than 900 businesses that employ more than 15,000 directly. It also counts another 3,000 consultants and 5,000 others who work in tech jobs within larger firms and government. This sector is growing so fast that VIATEC has set a bold new goal that more than doubles revenues to \$10 Billion by 2030.

Your walking tour will visit a few of the tech co-working incubator centres, such as Fort Tectoria and The Summit. You will have an introduction to each location and an office tour to follow that will provide a brief overview of some of the start-ups and more established companies and their innovation that is not only marketed locally, but internationally.

#### Mayors' Caucus (10:00 am to noon)

This is an opportunity for AVICC mayors to meet together to discuss issues of mutual interest and share current initiatives.

#### **2018 RESOLUTIONS**

#### **ENDORSED RESOLUTIONS**

SR1	Special Resolution to Amend AVICC's Constitution – AVICC Executive Committee
SR2	Special Resolution to Repeal and Replace AVICC's Bylaws – AVICC Executive Committee
ER2	AVICC Special Committee on Solid Waste Management – AVICC Executive Committee
ER3	New Employer Health Tax – AVICC Executive Committee
R1	Strata Utility Billing Legislative Change – City of Courtenay
R3	Gender-based Violence Strategy for Youth – City of Victoria
R4	Seismic Early Warning System - City of Powell River
R6	Modernizing the Motor Vehicle Act – City of Victoria
R7	Cannabis Tax Revenue Sharing – Village of Tahsis
R8	Climate Accountability for Fossil Fuel Companies – City of Victoria
R12	Community Social Planning – Village of Cumberland
R15	Review Requirements for Public Notification – District of Central Saanich
R16	Notice by Mail – RD of Nanaimo
R17	Review of Board of Variance Process – City of Victoria
R18	Local Improvement Charges – City of Powell River
R19	Active Transportation Infrastructure – City of Courtenay
R20	Cycling Infrastructure Funding – Sunshine Coast RD
R21	Protecting Local Waterways & Wild Fish Species – City of Victoria
R22	Federal Review of Geoduck Aquaculture – Islands Trust
R23	Uniform Business Regulations for Disposable Plastic Packaging – City of Victoria
R24	Protecting Coastal Communities & Waterways from Oil Spills - City of Powell River and City of Victoria
R25	Watershed Governance Model – Sunshine Coast RD
R26	BC Hydro LED Street Light Conversion – City of Powell River
R27	Herring Recovery Plan and Moratorium – City of Powell River
R28	Protection of Native West Coast Salmon – District of Sooke
R29	Private Managed Forest Land Act Amendment – City of Powell River
R30	Sustainability of West Coast Fisheries – City of Campbell River
R31	Log Export Policy – Alberni-Clayoquot RD
R32	Common Asset Management Policy – City of Courtenay
R33	Continuation of Income Subsidy Benefits – Village of Cumberland
L2	Moratorium on ALR Lands for Cannabis – District of Central Saanich
L5	Broadcasting Personal Information Without Consent – Powell River Regional District
OF1	West Coast Marine Spill Response Guarantee – City of Port Alberni
OF2	Services to On-Reserve Constituents – Central Coast Regional District

#### **REFERRED RESOLUTIONS**

- R11 BC Ferries Medical Priority Loading Sunshine Coast RD
- L1 Speculation Tax Regional District of Nanaimo

#### **DEFEATED RESOLUTIONS**

ER1	Determining Term of Office for Table Officers – AVICC Executive Committee
R2	Strengthen Penalties Regarding Breaches of Confidentiality – City of Nanaimo
R5	Rescind Four Year Local Government Term – District of Metchosin
R10	Marihuana Addiction Treatment, Prevention & Education – District of North Saanich
R14	Ban Retail Sale of Pets in Pet Stores – City of Nanaimo

#### **WITHDRAWN RESOLUTIONS**

RR1	Community Works Funding – Small Communities – Village of Sayward
R9	Business Licensing Authority for Regional Districts – Alberni-Clayoquot RD
R13	Re-evaluation of Resolutions by the Province – Sunshine Coast RD

#### 2018-19 AVICC EXECUTIVE

PRESIDENT Director Edwin Grieve

Comox Valley Regional District

FIRST VICE PRESIDENT Councillor Carl Jensen

District of Central Saanich

SECOND VICE PRESIDENT Director Ian Morrison

Cowichan Valley Regional District

ELECTORAL AREA REPRESENTATIVE Director Ian Winn

Sunshine Coast Regional District

DIRECTORS-AT-LARGE Councillor Hazel Braithwaite

District of Oak Bay

**Director Penny Cote** 

Alberni-Clayoquot Regional District

Councillor Colin Plant District of Saanich

PAST PRESIDENT Director Mary Marcotte

Cowichan Valley Regional District