ASSOCIATION OF VANCOUVER ISLAND
AND COASTAL COMMUNITIES

MINUTES OF THE
SIXTY EIGHTH ANNUAL CONVENTION
CAMPBELL RIVER, BC
APRIL 7-9, 2017

PRE-CONVENTION PROGRAM

The Friday morning pre-convention program began at 9:00 am with four programs being offered:

- Tour: BC Hydro John Hart Generating Station and City Water Supply (36 registrants)
- Tour: Campbell River Hospital (15 registrants)
- Mayors Caucus (28 registrants)
- Electoral Area Forum (24 registrants)

CONVENTION OPENING SESSION – FRIDAY, 2:00 PM

Piper Brian Shaw led the parade of AVICC Executive and honoured guests (Lavern Henderson, Wei Wai Kum First Nation; Andy Adams, Mayor of the City of Campbell River; and Murry Krause, UBCM President onto the stage. President Barbara Price called the 68th Annual Meeting of the Association of Vancouver Island and Coastal Communities to order at 2:00 pm on Friday, April 7, 2017 with 191 member delegates; 15 non-member delegates; 6 life members; 2 MLAs and MPs; and 29 sponsor delegates in attendance.

The Campbell River Children’s Choir led the assembly in singing the National Anthem. President Price thanked the Choir and recognized the RCMP’s Red Serge Honour Guard for participating in the ceremony and for service to communities across the region.

President Price introduced Lavern Henderson from the Wei Wai Kum First Nation who offered a welcome blessing and a prayer song to AVICC members. President Price introduced the AVICC Executive Committee members, and Mayor Andy Adams welcomed delegates to Campbell River on behalf of the host community.

President Price thanked UBCM President Krause and the following AVICC Life Members for attending:

- Mary Ashley, past president in 2003-2005 from Campbell River
- Christopher Causton, past president from 2009-2011 from Oak Bay
- Barry Janyk, past president from 2008-2009 from Gibsons
- Frank Leonard, past president in 2000-2001 from Saanich
- Jack Peake, past president from 2005-2007 from Lake Cowichan
- Norma Sealey, past president in 1983-1984 from Sidney

President Price passed on the sad news to the delegates of the sudden recent passing of former AVICC Executive Coordinator, Eydie Fraser and of District of Saanich Councillor, Vic Derman, and asked for a few moments of reflection.

President Price then drew delegates’ attention to the Supplementary Materials Package they received at registration, recognized the importance of the sponsors, and advised of the Trade Show timing and location.
FIRST REPORT FROM THE NOMINATING COMMITTEE
President Price invited Past President Joe Stanhope, Chair of the Nominating Committee to present the first report from the Nominating Committee. Past President Stanhope brought delegates' attention to the Nominating Committee Report included in their Supplementary Materials Package reporting that nominations received in advance of the February 21, 2017 deadline were as follows:

- For President: Director Mary Marcotte, Cowichan Valley Regional District
- For First Vice-President: Director Edwin Grieve, Comox Valley Regional District
- For Second Vice-President: Councillor Carl Jensen, District of Central Saanich
- For Director at Large: Director Penny Cote, Alberni-Clayoquot Regional District
- For Director: Director Ian Morrison, Cowichan Valley Regional District
- For Electoral Area Representative: Councillor Colin Plant, District of Saanich

Delegates were directed to the Convention program for times of nominations and elections.

KEYNOTE ADDRESS
At 2:30 pm President Price introduced Chris Turner, Sustainability Expert and Author who spoke on Energy Sustainability and Vancouver Island's Place in the Global Energy Transition.

The Convention adjourned at 3:30 pm for a refreshment break and reconvened at 3:50 pm

ADDRESS BY UBCM PRESIDENT MURRY KRAUSE
UBCM President Murry Krause addressed the delegates.

SECOND REPORT FROM THE NOMINATING COMMITTEE FOR TABLE OFFICERS
At 4:10 pm Past President Stanhope, Chair of the Nominating Committee called for nominations from the floor for the positions of Table Officers in addition to those already placed in nomination. Those nominated at the close of the nominations for Table Officers were:

- For President: Director Mary Marcotte, Cowichan Valley Regional District
- For First Vice-President: Director Edwin Grieve, Comox Valley Regional District
- For Second Vice-President: Councillor Carl Jensen, District of Central Saanich

Past President Stanhope declared the positions of President, First Vice President and Second Vice President elected by acclamation.

RESPONSIBLE CONDUCT OF LOCAL GOVERNMENT ELECTED OFFICIALS
Gary Maclsaac, Executive Director of the UBCM and President Murry Krause presented on the issue of questionable conduct as an emerging policy area for local governments in BC and across the country. Due to the complex nature of this subject matter UBCM, the Ministry of Community, Sport and Cultural Development and the Local Government Management Association of BC have formed a working group to examine responsible conduct of local government elected officials. The working group will conduct an analysis and undertake policy work on this issue, and that work will inform UBCM Executive’s policy paper for consideration of members at the 2017 UBCM Convention.

TRIBAL JOURNEYS
Lisa Anwar from the Nuyumbalees Cultural Society gave an overview of Tribal Journeys 2017. The We Wai Kai (Cape Mudge) and Wei Wai Kum (Campbell River) Nations are hosting Tribal Journeys 2017 August 5th – 10th in Campbell River. It is expected that between 75 and 100 canoes will participate with thousands more lining the shores to witness their arrival. Tribal Journeys provides an opportunity for participants to connect and learn from each other and the land, practice important cultural protocols and provides the opportunity for healing both individually and collectively.
COAST FOREST PRODUCTS MOU
President Price referred to the MOU signed by AVICC and Coast Forest Products Association. The MOU was distributed to delegates with registration materials. President Price introduced Rick Jeffery, President of Coast Forest Products Association who spoke on the importance of engagement and communication between local governments and the forest industry.

END OF DAY WRAP-UP
President Price wrapped up the business of the day. She noted the evening receptions and advised that Saturday morning there would be a breakfast ICF workshop at 7:00 am and the main program was scheduled to begin at 8:30 am with the Annual Meeting followed by the first Resolutions Session.

WELCOME RECEPTION
The Welcome Reception sponsored by Vancouver Island University was held in the Tidemark Theatre. Approximately 275 delegates, sponsors, and other guests attended.

SATURDAY, APRIL 8, 2017

ISLAND CORRIDOR FOUNDATION
The Island Corridor Foundation and Southern Rail provided background information and a current operations update to assist delegates in responding to the initial working draft of the ICF Business Plan. Presenters included Graham Bruce, CEO of ICF; Derek Oilmann, President of Southern Rail; Frank Burzelaar, President of Seaspan; and Mary Ashley, Director of the ICF.

The Convention re-convened at 8:30 am with President Price welcoming delegates back.

ANNUAL GENERAL MEETING
At 8:30 am, President Barbara Price opened the Annual General Meeting.

ADOPTION OF CONVENTION RULES AND PROCEDURES
On regular motion, duly moved and seconded, the Convention Rules and Procedures as printed in the Supplementary Materials Package were adopted.

ADOPTION OF MINUTES
On regular motion, duly moved and seconded, the Minutes of the 67th Annual Meeting of the Association of Vancouver Island and Coastal Communities held in the City of Nanaimo, April 8-10, 2016, as electronically posted and distributed, were adopted.

ANNUAL REPORT
On regular motion, duly moved and seconded, the Annual Report was adopted.

FINANCIAL REPORT
President Price presented the Audited Financial Statements of the Association of Vancouver Island and Coastal Communities for the year ending December 31, 2016 (Appendix B).

On regular motion, duly moved and seconded, the statements were adopted.

APPOINTMENT OF AUDITORS
On regular motion, duly moved and seconded, that the Executive be authorized to appoint auditors for the year commencing January 1, 2017, was adopted.
2017 BUDGET
On regular motion, duly moved and seconded, that the 2017 budget be received and that the membership approve a 5% dues increase was adopted.

APPOINTMENT OF SCRUTINEERS
On regular motion, duly moved and seconded, that the following be appointed as Scrutineers:
- Ms. Phyllis Carlyle, CAO, Nanaimo Regional District
- Mr. Mac Fraser, CAO, City of Powell River
- Ms. Janette Loveys, CAO, Sunshine Coast Regional District
- Mr. Al Radke, CAO, Powell River Regional District
- Mr. Gary MacIsaac, UBCM Executive Director
was adopted.

APPOINTMENT OF PARLIAMENTARIAN
On regular motion, duly moved and seconded, that Ian Izard, QC be appointed as Parliamentarian, was adopted.

2018 AGM & CONVENTION LOCATION
On regular motion, duly moved and seconded, that the City of Victoria be awarded host community for the 2018 AGM & Convention, was adopted.

SPECIAL COMMITTEE ON SOLID WASTE MANAGEMENT
As Chair of the AVICC Special Committee on Solid Waste Management, 2nd Vice President Grieve recapped the background and purpose of the Special Committee, reviewed the current state of solid waste in each regional district, and spoke to the proposed resolution drafted by the Special Committee for consideration of the membership.

PRINCIPAL POLICY SESSION - RESOLUTIONS
The first Resolutions session began at 9:20 am with Past President Stanhope introducing the teams who would be managing the resolutions sessions.

Team 1:  Chair: Director Stanhope
Director Cote
Councillor Jensen
Councillor Price

Team 2: Chair: Councillor Price
Director Grieve
Director Marcotte
Director Morrison

Team 3: Chair: Director Marcotte
Director Cote
Director Grieve
Director Stanhope

Drawing delegates’ attention to the convention rules and procedures for handling resolutions as printed in the Supplementary Materials Package, Past President Stanhope then very briefly reviewed the rules for the order of business, the resolutions process and the timing of the sessions.

The consideration of resolutions commenced with Past President Stanhope in the Chair with Team 1.
PART SR - SPECIAL RESOLUTIONS

SR1) Special Resolution to Amend AVICC’s Constitution and Bylaws Respecting Membership

WHEREAS the North Coast Regional District (NCRD) and the Village of Queen Charlotte within the NCRD have applied to join the AVICC as local government members while also retaining membership within the NCLGA; and

WHEREAS the AVICC’s Constitution and Bylaws define members in part by geographic area through a listing of regional districts eligible for membership;

THEREFORE BE IT RESOLVED that the Constitution and Bylaws of the Association of Vancouver Island and Coastal Communities be amended in general terms as follows, and in specific terms as set out in Schedule A attached to this resolution:

• The opening paragraph of section 2 Purposes in the Constitution be amended to add North Coast to the listing of regional districts;

• Section 3(2) be amended to add North Coast to the listing of regional districts.

Schedule A
Original and Proposed Amendments to AVICC’s Constitution and Bylaws Regarding Membership

PROPOSED AMENDMENTS TO THE CONSTITUTION:
The section now reads:

2. PURPOSES
The Association of Vancouver Island and Coastal Communities is a body formed for the purpose of representing in one organization the various municipalities, regional districts and other local governments on Vancouver Island, and within the Islands Trust, the Central Coast, Sunshine Coast and Powell River Regional Districts.

The amended section would read:

2. PURPOSES
The Association of Vancouver Island and Coastal Communities is a body formed for the purpose of representing in one organization the various municipalities, regional districts and other local governments on Vancouver Island, and within the Islands Trust, the Central Coast, North Coast, Sunshine Coast and Powell River Regional Districts.

PROPOSED AMENDMENTS TO THE BYLAWS:
The section now reads:

Part 2 – Membership
3. The members of the Society are

(2) the cities, districts, townships, towns, villages and regional districts located within or partly within the following Regional Districts: Alberni-Clayoquot, Capital Regional, Central Coast, Comox Valley, Cowichan Valley, Mount Waddington, Nanaimo, Powell River, Strathcona and Sunshine Coast, that have been accepted by the directors to join the Society as local government members; and

The amended section would read:

Part 2 – Membership
3. The members of the Society are
(2) the cities, districts, townships, towns, villages and regional districts located within or partly within the following Regional Districts: Alberni-Clayoquot, Capital Regional, Central Coast, Comox Valley, Cowichan Valley, Mount Waddington, Nanaimo, North Coast, Powell River, Strathcona and Sunshine Coast, that have been accepted by the directors to join the Society as local government members; and

ON MOTION, was ENDORSED

PART AE – AVICC EXECUTIVE RESOLUTIONS

AE 1 AVICC Special Committee on Solid Waste Management

WHEREAS the Association of Vancouver Island and Coastal Communities’ (AVICC) Special Committee on Solid Waste Management, with representatives from nine regional districts, was formed in 2015 to research, prepare and present the findings and recommendations to the 2016 convention on this mandated service;

AND WHEREAS the Special Committee reported out to the AVICC membership at the 2016 convention, the membership endorsed the 2016 action plan and further directed the Special Committee to report back to the 2017 convention with outcomes;

THEREFORE BE IT RESOLVED THAT the AVICC endorses and supports the continuation of the Special Committee on Solid Waste Management with areas of work being: Partnership; Advocacy; Long-term Disposal; Regulations and Enforcement, and the 2017 action plan being:

Partnership – Develop a shared communication campaign for participating members.

Advocacy – engage the British Columbia Ministry of Environment and industry groups to review and expand waste reduction and diversion policies.

Long-term Disposal – conduct an assessment to forecast future solid waste disposal demand of AVICC member populations in twenty, forty and sixty years time.

Regulations and Enforcement – ensure that, where practicable, disposal bans and bylaws are consistent across regions to reduce leakage across borders.

AND FINALLY THAT the AVICC Special Committee on Solid Waste Management report back to the 2018 convention with outcomes.

ON MOTION, was ENDORSED

AE2) Role of AVICC in Advancing Social Procurement Practices

WHEREAS in 2016 the AVICC and UBCM membership passed a resolution to "advance the use of social procurement practices"; and

WHEREAS the AVICC Executive has discussed the issue of Social Procurement at length on six occasions in the past year including receiving a delegation from a working group of volunteer elected officials requesting funding and support for establishing a “Community Benefit Procurement Hub” and establishing an AVICC Committee; and

WHEREAS the AVICC has received a 2017 resolution from four municipalities requesting AVICC appoint a liaison to the working group that is planning to undertake a feasibility assessment of a “Community Benefit Procurement Hub”; and
WHEREAS the AVICC Executive requested the working group to develop a resolution to present through the resolution process at the 2017 AVICC Convention for a decision on clear direction to the Executive;

THEREFORE BE IT RESOLVED that the membership clarify direction on the role of the AVICC and social procurement practices by endorsing the following:

• Advancing social procurement practices by implementing a Community Benefit Procurement Hub is beyond the current resources of the AVICC and is primarily a provincial issue;

• The AVICC support the advancement of social procurement practices by disseminating information about the resources available to those members interested in pursuing social procurement in their communities;

• The AVICC appoint a liaison to the working group of volunteer elected officials; and

• That the AVICC membership invite the Ad Hoc Working Group to undertake, at no cost to AVICC members, a feasibility assessment of a “Community Benefit Hub” and report back at the AVICC 2018 AGM.

ON MOTION, as amended, was ENDORSED

PART 1 – REFERRED RESOLUTIONS

There were no referred resolutions from the UBCM in 2017.

PART 2 – RESOLUTIONS RECEIVED BY THE DEADLINE

Part 2 - Section “A” – This section contains resolutions that feature new issues of interest to all members.

TRANSPORTATION

R1) Vancouver Island Transportation Master Plan

RD of Nanaimo

WHEREAS a Vancouver Island Transportation Master Plan would outline Inter-Regional necessary improvement to the Islands transportation network;

AND WHEREAS the Ministry of Transportation and Infrastructure has the ultimate responsibility for transportation planning on Vancouver Island;

THEREFORE BE IT RESOLVED that the Province of British Columbia prepare a Vancouver Island Transportation Master Plan.

ON MOTION, was ENDORSED

R2a) Creating a Fair Market Approach to the Lease Rates for Marinas

City of Nanaimo

WHEREAS under the Canada Marine Act the federally governed Port Authority is required to set the lease rate structure for water lots at market value and Nanaimo Marina Owners contest that the Nanaimo Port Authority lease rates structure does not represent a fair market approach;

WHEREAS the Nanaimo Marina Owners recommend a fair market model based on a business owners’ income;
THEREFORE BE IT RESOLVED that the Association of Vancouver Island and Coastal Communities advocate for a lease fee model that is based on a fair market approach for all port authorities.

ON MOTION, as amended, was ENDORSED

R2b) Creating a Fair Market Approach to the Lease Rates for Marinas City of Nanaimo

WHEREAS under the Canada Marine Act the federally governed Port Authority is required to set the lease rate structure for water lots at market value and Nanaimo Marina Owners contest that the Nanaimo Port Authority lease rates structure does not represent a fair market approach;

WHEREAS the Nanaimo Marina Owners recommend a fair market model based on a business owners’ income;

THEREFORE BE IT RESOLVED that the Association of Vancouver Island and Coastal Communities work with the City of Nanaimo and the Nanaimo Port Authority to develop a lease fee model that is based on a fair market approach.

ON MOTION, as amended, was REFERRED to the AVICC Executive

TAXATION

R3) Extension of Taxation Authority for Vacant and Derelict Buildings to Local Government City of Victoria

WHEREAS the Government of British Columbia and Legislative Assembly responded to a housing affordability crisis in July 2016 by proceeding with legislation that empowered the City of Vancouver to introduce a surtax on vacant residential properties;

AND WHEREAS communities across British Columbia face housing affordability pressures, while a portion of the housing supply in all communities remains vacant, including properties that have remained derelict for years or decades, noting that vacant and derelict buildings pose substantial risks in terms of public safety in communities, as well as livability and desirability for nearby and adjoining neighbourhoods and properties;

THEREFORE BE IT RESOLVED that the Province of British Columbia extend the authority to introduce a surtax on vacant and derelict residential properties to local governments across British Columbia, and encourage the occupancy, maintenance, and improvement of buildings to address housing affordability and public safety.

ON MOTION, was ENDORSED

FINANCE

R4) Bill C-15 Federal Banking “Bail-in” Legislation RD of Nanaimo

WHEREAS the Canada Economic Plan (2014) and Bill C-15 (2016) enact legislation for a Bail-in regime for “domestic – systemically important” banks (DSIBs) providing power to the Canada Deposit Insurance Corporation to convert prescribed debt of a non-viable bank into common shares (Bail-in);

AND WHEREAS local governments in British Columbia accumulate large financial reserves through taxation to hold for future infrastructure development both directly with banks and through the Municipal Finance Authority investment program, the loss of which through a Bail-in program would widely harm all local governments;

THEREFORE BE IT RESOLVED that the Provincial Government take measures to reduce the risk of local government reserves being used for Bail-in conversion, either by promoting changes to federal legislation to
specifically exclude local government reserves from Bail-in or by promoting legislation such as Glass-Steagall rules; or if unable to do this, by creation of a secure repository for reserve funds, and/or by providing advice to local governments to avoid Bail-in risk.

*ON MOTION, was ENDORSED*

**R5) Funding for Fire Equipment**  
*District of Port Hardy*

WHEREAS Communities are required to provide essential services including fire safety, and emergency vehicles and equipment for fire safety are costly;

AND WHEREAS grants for emergency equipment have all but disappeared since the early 2000s, with small communities required to fund 100% of emergency equipment through taxation;

THEREFORE BE IT RESOLVED that the Association for Vancouver Island and Coastal Communities and the Union of British Columbia Municipalities request the Province of British Columbia to create grants for emergency vehicles and equipment and make them available to smaller Municipalities, Regional Districts and Improvement Districts at a cost share of no less than 50%.

*ON MOTION, as amended, was ENDORSED*

**R6) Community Works Funding – Small Communities**  
*Village of Sayward*

WHEREAS many communities are wrestling with increased infrastructure costs for essential services and in finding adequate sources of funding;

AND WHEREAS small communities have very limited funding options for providing basic infrastructure for their residents;

THEREFORE BE IT RESOLVED that the UBCM work with the Province to change the base level of Community Works Funding to $100,000 for communities under 5,000.

*ON MOTION, was ENDORSED*

**R7) E&N Transportation Corridor Development Cost Charge**  
*Town of View Royal*

WHEREAS the Esquimalt & Nanaimo (E&N) Corridor is publicly owned; a critical transportation and utility corridor for Vancouver Island intended to help alleviate congestion on our major roads; and where 90% of the Island’s population lives, works and recreates within a 5km distance from the Corridor;

AND WHEREAS Island municipalities would need to supplement the costs of a transportation service in this corridor given that it would not be fully sustained solely by taxes, grants, passenger fares and/or railway revenue;

THEREFORE BE IT RESOLVED that the Association of Vancouver Island and Coastal Communities petition the Province of British Columbia to amend legislation enabling Vancouver Island municipalities and regional districts to collect Development Cost Charges for the purpose of constructing/altering transportation service on the E&N Corridor.

*ON MOTION, was ENDORSED*

Following a refreshment break, the Resolutions Session reconvened with President Price as Chair of Team 2.
ENVIRONMENT

R8) Comprehensive Reporting of Community Energy & Emissions Inventory

WHEREAS the Province of BC provides Community Energy and Emissions Inventory (CEEI) numbers to BC municipalities, but the Province omits or has inconsistent reporting of emissions from:

• Manufactured goods (Embodies emissions in vehicles, building materials, and all consumer goods)
• Aviation for individuals and commercial transport
• Loss of soil carbon from agriculture
• Deforestation (loss of sequestered CO2);

AND WHEREAS these emissions account for a significant amount of total emissions;

THEREFORE BE IT RESOLVED that UBCM request the provincial government to improve the CEEI to account for these significant sources and where not possible, fully acknowledge these sources of emissions when reporting to local governments.

ON MOTION, was ENDORSED

R9) Preventing Polystyrene Foam Pollution in the Marine Environment

WHEREAS foam from marine infrastructure is an increasing source of pollution on British Columbia’s beaches;

AND WHEREAS there is concern that plastic-associated chemicals from polystyrene and other types of rigid foam are harming the marine environment and contaminating food webs;

THEREFORE BE IT RESOLVED that UBCM request the provincial and federal governments to implement measures that prevent rigid foam pollution in the marine environment.

ON MOTION, was ENDORSED

R10) Ending the Inhumane Use of Animal Traps

WHEREAS the Province has indicated a review of wildlife trapping regulations is underway and the use of body and leg hold traps within urban areas continues to pose an unacceptable risk of injuries to humans and pets, and the unrestricted sale of traps to unlicensed individuals continues;

AND WHEREAS since 2012, the Province has not provided the required ministerial approval for wildlife trapping bylaws submitted from the City of Vernon, City of Surrey, District of Sechelt and City of Nanaimo;

THEREFORE BE IT RESOLVED that the Association of Vancouver Island and Coastal Communities request the Province provide ministerial approval to local government bylaws in a timely manner, until such time that the Province completes a review of the trapping regulations.

ON MOTION, was ENDORSED

R11) Redirecting of Container Deposits to Municipalities to Enhance Recycling Initiatives

WHEREAS in the Province of British Columbia somewhere between 10 to 15 million dollars annually is collected on containers but is not redeemed;
WHEREAS communities and regional districts are implementing innovative and valuable recycling programs including social enterprise participation;

THEREFORE BE IT RESOLVED that the Association of Vancouver Island and Coastal Communities request the provincial government redirect unredeemed container deposits to communities and regional districts for the express purpose of funding recycling initiatives, including social enterprise participation.

ON MOTION, was NOT ENDORSED

LAND USE

R12) ALC Policy on Breweries, Distilleries and Meaderies Sunshine Coast RD

WHEREAS an inequity exists between Agricultural Land Commission rules that apply to breweries, distilleries and meaderies under Policy L-21 vs. wineries and cideries under Policy L-03 which impede the economic growth, agricultural production and agri-tourism opportunities in rural communities;

AND WHEREAS Agricultural Land Commission Policy L-21 requires that at least 50% of products for breweries, distilleries and meaderies be grown on site;

THEREFORE BE IT RESOLVED THAT the Ministry of Agriculture and the Agricultural Land Commission be requested to revise the Agricultural Land Reserve Use, Subdivision and Procedure Regulation to allow breweries, distilleries and meaderies to contract with another BC grower to meet the 50% farm product requirement.

ON MOTION, was ENDORSED

REGIONAL DISTRICTS

R13) Hazardous Properties Remediation Costs RD of Nanaimo

WHEREAS regional districts exercise their legislated authority to remediate properties of hazardous conditions and/or environmental contamination, the cost of which may be recovered from the property owners or added to taxes in arrears if unpaid on December 31st in the year in which the work is done;

AND WHEREAS if the taxes and debts remain unpaid, pursuant to the Taxation (Rural Area) Act a property may be forfeited to the Province and the Province is under no obligation to reimburse a regional district for the cost of remediating properties of hazardous conditions and/or environmental contamination;

THEREFORE BE IT RESOLVED that the UBCM urges the Province to enact legislation or provisions that enable regional districts and municipalities to be reimbursed for the costs of remediating properties of hazardous conditions and environmental contamination that are subsequently forfeited to the Province on default of payment of the costs by the property owner.

ON MOTION, as amended, was ENDORSED

SELECTED ISSUES

R14) Exam Requirements for Owner Builder Certification RD of Nanaimo

WHEREAS the Province of BC through the Homeowner Protection Act establishes the requirements for property owners to be authorized as Owner Builders by BC Housing to build and occupy a new home for their personal use;
AND WHEREAS due to recent amendments to the Act, BC Housing requires that Owner Builders write and pass an Owner Builder Authorization Exam prior to authorization under the legislation and has not produced a study guide or hosted educational sessions to allow property owners to prepare for the required examination which has resulted in an extremely high failure rate for applicants;

THEREFORE BE IT RESOLVED that in support of the ability for property owners to reasonably receive authorization as Owner Builders, that the Union of British Columbia Municipalities urge the Province to prepare study materials and host education sessions designed to assist applicants through the required examination process.

ON MOTION, was ENDORSED

R15) Open Government at Area Associations

WHEREAS the Community Charter mandates that meetings of councils “must be open to the public” and that councils “must not vote on the reading or adoption of a bylaw when its meeting is closed to the public,” except in narrow circumstances involving land, legal, labour and other confidential matters;

AND WHEREAS Area Associations are the central bodies of local governments in British Columbia, with annual meetings serving as the forum where non-confidential matters relating to the functioning of local government and its relation to other levels of government are considered, debated and decided upon;

THEREFORE BE IT RESOLVED that AVICC calls on the executive and staff of AVICC to ensure that future AVICC Conventions are open to the public, by eliminating entrance fees for observers, and by making good-faith efforts to convene meetings in facilities that have adequate space to provide a reasonable level of access for members of the public, beginning with webcasting of plenary meetings;

AND BE IT FURTHER RESOLVED that this resolution be referred to the 2017 annual meeting of UBCM, requesting favourable consideration and the adoption of an Open Meetings policy for those meetings, to ensure free and reasonable access for members of the public.

ON MOTION, as amended, was REFERRED to the AVICC Executive

R16) BC Federation of Students’ Campaign Don’t Close the Doors on Adult Education

WHEREAS the Ministry has abolished funding for Adult Basic Education programs and instituted tuition fees;

THEREFORE BE IT RESOLVED that the BC Federation of Students’ campaign Don’t Close the Doors be endorsed by requesting the Ministry reinstate funding for Adult Basic Education programs and abolish tuition fees.

ON MOTION, was ENDORSED

Part 2 – Section “B” – This section contains resolutions that support existing UBCM policy, including:

- Previously considered and endorsed resolutions; or
- Resolutions in keeping with UBCM policy, including previously approved policy papers or other documents.
TRANSPORTATION

R17) Highway Maintenance

WHEREAS the Ministry of Transportation and Infrastructure is responsible for highway maintenance and provides service delivery performance requirements within their maintenance contracts and no independent process is provided to ensure the timely delivery of those services and communication of when those services will be delivered;

AND WHEREAS community and neighbourhood concerns in electoral areas suggests that the Ministry of Transportation and Infrastructure needs to fund its highways and road maintenance programs in a more effective manner;

THEREFORE BE IT RESOLVED THAT the Association of Vancouver Island and Coastal Communities request that the Ministry of Transportation and Infrastructure

a) review how it provides performance measures to its public and how it keeps its public informed as to when it can expect the remediation of a maintenance deficiency so that it can devise a process that will assure the public that it is delivering its highway maintenance obligations, and;

b) ensure adequate resourcing is available to administer and monitor highways and road maintenance contracts such that public safety and traveling conditions are enhanced on rural roads.

ON MOTION, was ENDORSED

R18) Highway Lane Markings

WHEREAS in many driving areas, driving is made unsafe for the public due to faded line markings both on the shoulder and the centre of highways;

AND WHEREAS the Department of Transportation has contractor line painting guidelines which do not respond adequately to the adverse weather conditions faced by drivers;

THEREFORE BE IT RESOLVED, to increase public safety on roads the Department of Transportation be requested to change the guidelines to increase the frequency and visibility of shoulder and centre line painting on all Provincial roads.

ON MOTION, was ENDORSED

TAXATION

R19) Restoration of Land Value Tax

WHEREAS, concern around housing affordability is widespread in British Columbia communities, and the Land Value Tax provides a fiscal mechanism to incentivize improvements to property for housing and other purposes, and creates a disincentive to holding vacant property for speculative purposes;

AND WHEREAS local governments in British Columbia previously had the authority to introduce Land Value Taxes—taxing land at a higher rate than improvements;

THEREFORE BE IT RESOLVED that the Government of British Columbia restore the authority of local governments to introduce a Land Value Tax, to incentivize improvements to property for housing and other purposes, and create a disincentive to holding vacant property for speculative purposes.

ON MOTION, was ENDORSED
FINANCE

R20) Victim Services Program Funding

WHEREAS Victim Services Programs provide support and assistance to victims of crime;

AND WHEREAS the Ministry of Public Safety has the ultimate responsibility for the Victim Services Programs and yet does not fully fund these programs;

THEREFORE BE IT RESOLVED that the Province of British Columbia fully fund all Victim Services Programs.

ON MOTION, was ENDORSED

R21) Future Federal/Provincial/Local Government Infrastructure Funding Programs

WHEREAS many communities are wrestling with increased infrastructure costs for essential services and in finding adequate sources of funding;

AND WHEREAS small communities have very limited funding options for providing basic infrastructure for their residents;

THEREFORE BE IT RESOLVED that the UBCM work with the Province and Federal Government to develop future infrastructure funding programs that provide for a lower cost-share threshold for communities under 5,000.

ON MOTION, was ENDORSED

ASSESSMENT

R22) Split Classification for Short Term Commercial Accommodation

WHEREAS B.C. Reg. 438/81 ‘Prescribed Classes of Property Regulation’ enables BC Assessment to split-classify two specific Short Term Overnight Commercial Accommodation Properties (strata accommodation properties and ‘bed and breakfast’ residential properties) between Class 1 and Class 6 to reflect the dual residential and commercial use of these properties; and

WHEREAS the regulation does not capture residential properties that are also used commercially for short-term overnight accommodation (known as “short term rentals” or “vacation rentals”), creating a tax fairness issue;

THEREFORE BE IT RESOLVED that the Province amend legislation so that all residential properties used for short-term overnight accommodation be eligible to be split-classified between Class 1 and Class 6, and that classification methodology for short-term rentals be developed in consultation with stakeholders.

ON MOTION, was ENDORSED

ENVIRONMENT

R23) Canada Goose Population Management

WHEREAS in the 1950s wildlife managers began relocating Canada Geese to the east coast of Vancouver Island, leading to the over abundant goose population which has devastated agricultural lands, estuaries, wildlife and critical fish habitat across Vancouver Island, bringing some of these vital ecosystems to the brink of extinction;
AND WHEREAS the City of Parksville, Regional District of Nanaimo and Guardians of the Mid Island Estuaries Society have employed sound science and a series of management actions designed to reduce resident geese numbers to levels consistent with estuary recovery in 2010;

NOW THEREFORE BE IT RESOLVED THAT the Association of Vancouver Island and Coastal Communities fully supports a regional coordinated approach to resident Canada Goose management, including population controls needed to protect natural assets and promote sustained recovery of vital estuary habitats.

ON MOTION, was ENDORSED

R24) Removal of Scotch Broom

WHEREAS invasive Scotch broom has spread from an initial infestation in Sooke to become ubiquitous across Vancouver Island, creating a significant fire hazard and choking out native species;

AND WHEREAS cooperative effort by local government and a local volunteer community group—Broombusters Invasive Plant Society—in the Qualicum Beach area has shown that concerted action can prove effective against invasive Scotch broom;

AND WHEREAS increased resources are needed to expand this project Island-wide:

THEREFORE be it resolved that the AVICC call on the Province to work with Vancouver Island local governments and community groups to effectively clear Scotch broom from highways, rail lines and power line rights-of-way over the next three years.

ON MOTION, was ENDORSED

LAND USE

R25) Development Permits for Private Institutional Developments

WHEREAS, historically, institutional developments were funded and built by senior levels of government and so legislation that would allow local government development permit oversight for the form and character of these developments was not contemplated in the Local Government Act;

AND WHEREAS institutional developments are now being funded and built by private providers in the Province of BC;

THEREFORE BE IT RESOLVED that the Province of BC be requested to amend the appropriate sections of the Local Government Act regarding the designation of development permit areas for form and character to include privately owned institutional development in a manner consistent with that of commercial, industrial, or multi-family residential developments.

ON MOTION, was ENDORSED

COMMUNITY ECONOMIC DEVELOPMENT

R26) Non-Tenured Value-Added Wood Processors

WHEREAS British Columbia’s non-tenured value-added wood processors find it increasingly difficult to access a share of public wood resources for further processing in British Columbia due to the consolidation and control of the non-competitive harvest into very few hands;
AND WHEREAS British Columbia’s non-tenured value-added wood processors have had their access to the U.S. market impeded by the dispute between the U.S. Lumber Coalition and the tenured companies that have exclusive access to B.C.’s non-competitive and administratively-priced wood resource;

THEREFORE BE IT RESOLVED that the Province of British Columbia be requested to take whatever steps are necessary to ensure that B.C.’s non-tenured value-added wood processors have access to a share of the B.C.’s non-competitive wood resource for the purpose of processing it in B.C. and that B.C.’s non-tenured value-added wood processors have unimpeded access to the U.S. market for their products;

AND BE IT FURTHER RESOLVED that in the event of a quota based Softwood Lumber Agreement with the United States that the Province of British Columbia allocate quota in such a way that it does not impede the survival and growth of B.C.’s non-tenured value added wood processors.

ON MOTION, was ENDORSED

R27) Creation of a Panel focused on Management and Preservation of Old Growth Forests

WHEREAS:

• The preservation and management of old growth forests is clearly an important issue;
• Currently, there are a number of plans to manage and preserve old growth forests that include parks, old growth management areas and areas identified as critical habitat;
• Industry continues to harvest old growth forests and many communities depend on the economy generated from forests—from harvesting and other forest uses;
• First Nations have many forestry interests and concerns in their traditional territories; and
• A balance between healthy forests and healthy communities is essential and achievable;

AND WHEREAS a broad-based advisory group could help formulate a coordinated strategy with respect to the management and preservation of old growth forests:

THEREFORE BE IT RESOLVED that the AVICC support the formation of an advisory committee focused on the management and preservation of old growth forests, and that this advisory group consist of First Nations groups, local government representatives from forest communities, industry, and environmental representation.

ON MOTION, was ENDORSED

SELECTED ISSUES

R28) Aboriginal Day

WHEREAS number 80 of the Calls to Action of the Truth and Reconciliation Commission of Canada calls for a national statutory holiday for Truth and Reconciliation,

AND WHEREAS National Aboriginal Day recognizes and celebrates the cultures and contributions of the First Nations, Inuit and Métis peoples of Canada, but is not a national statutory holiday,

AND WHEREAS a statutory holiday would allow all Canadians to be able to participate in the recognition and celebration of First Nations’ cultures and histories,
THEREFORE BE IT RESOLVED that the federal government, working with Aboriginal leaders, designate a national statutory holiday that celebrates the cultures and histories of the First Nations, Inuit and Metis peoples of Canada.

ON MOTION, was ENDORSED

R29) Rental Housing Township of Esquimalt

WHEREAS Lower investment in rental housing stock over the past 30 years have resulted in a low vacancy rate and steadily increasing rental costs in many communities;

AND WHEREAS Market conditions have led to increased appetite for rental building owners to invest in upgrades to their buildings which provide improved unit quality, safety, and energy efficiency, but this creates the impetus for existing tenants to be evicted and subsequently experience challenges finding suitable and affordable replacement housing;

THEREFORE BE IT RESOLVED that The Township of Esquimalt, and the member communities of the Association of Vancouver Island and Coastal Communities, call upon the Province to provide a funding model and regulatory framework to assist local governments in reducing the impact of "renovictions" on tenants while continuing to encourage investment in upgrading older rental housing;

AND FURTHER BE IT RESOLVED that The Township of Esquimalt, and the member communities of the Association of Vancouver Island and Coastal Communities, call upon the Province to increase the housing allowance portion of Income Assistance and Disability Assistance, as well as housing subsidies through BC Housing, to mitigate the impact of rising rental costs on low-income and vulnerable British Columbians.

ON MOTION, was ENDORSED

The Second Resolution Session was then adjourned at approximately 11:40 am

THIRD REPORT FROM THE NOMINATING COMMITTEE FOR DIRECTOR AT LARGE
Past President Stanhope, Chair of the Nominating Committee called for nominations from the floor for the positions of Director at Large in addition to those already placed in nomination. Those nominated at the close of the nominations for Director at Large were:

Director Penny Cote, Alberni-Clayoquot Regional District
Director Ian Morrison, Cowichan Valley Regional District
Councillor Colin Plant, District of Saanich

Past President Stanhope declared the positions of Directors at Large elected by acclamation.

MUNICIPAL INSURANCE ASSOCIATION
1st Vice President Marcotte noted that on behalf of the AVICC she serves as a representative on the Municipal Insurance Association of BC. She spoke on the role of the association as a member owned and operated risk pool, and how it has assisted local governments for 30 plus years with insurance requirements.

PRESENTATION BY FORTIS BC
Past President Stanhope introduced Carmen Driechel and Siraz Dalmir of Fortis BC. The Fortis representatives presented information on Fortis’s activities in the AVICC communities.

The Convention adjourned for lunch.
CONCURRENT SESSIONS

Concurrent workshops were held between 1:30-4:00 pm.

- #1 Foresty Management – part 1
- #2 Abandoned Vessels: How will Federal Legislation Support Local Solutions?
- #3 Open Space Workshop – Health Networks
- #4 Foresty Management – part 2
- #5 Recent Developments in Marine Spill Response on the West Coast

The presentations can be downloaded from Presentations. The afternoon sessions adjourned at 4:00 pm.

ANNUAL BANQUET

The Pre-Banquet Reception and Annual Banquet for delegates and guests were held in the Campbell River Community Centre.

Shortly before 7:30 pm, approximately 210 delegates and guests took their seats. The Piper led the parade of AVICC Executives into the banquet where delegates and guests were gathered. President Price welcomed delegates and guests, and thanked the host community and the sponsors for the evening.

After dinner, President Price called Past President Stanhope to the floor to thank him for his years of service to the AVICC, and to grant him life membership in the association.

SUNDAY, APRIL 9, 2017

The Convention reconvened at 8:30 am with President Price noting that evaluation forms had been placed on the tables asking for delegates’ feedback on the Convention and that the completed evaluation forms would be used for the Grand Prize Award draw just prior to adjournment.

FOURTH REPORT FROM THE NOMINATING COMMITTEE FOR ELECTORAL AREA DIRECTOR

Past President Stanhope, Chair of the Nominating Committee, called for nominations from the floor for the position of Electoral Area Representative. Nominated at the close of nominations for Electoral Area Representative was:

Director Ian Winn, Sunshine Coast Regional District

At the conclusion of nominations, Past President Stanhope declared the position of Electoral Area Representative was elected by acclamation.

TOOLS FOR DEFENDING YOUR COMMUNITY FROM INVASIVE SPECIES

Rachelle McElroy, Executive Director, Coastal Invasive Species Committee; and Joanne Sales, Broombusters Invasive Plant Society spoke on initiatives to prevent the spread of invasive species. They were joined by Councillor Neil Horner from the Town of Qualicum Beach.

FINAL RESOLUTIONS AND LATE RESOLUTIONS SESSION

Resolutions resumed at 9:20 am with Team 3 of the Resolutions Committee with 1st Vice President Marcotte in the Chair.

PART 3 – LATE RESOLUTIONS

On motion, duly moved and seconded, that the Late Resolutions Report be received was endorsed.
AVICC RESOLUTIONS COMMITTEE REPORT ON RESOLUTIONS RECEIVED AFTER THE DEADLINE

A. LATE RESOLUTIONS: ADMIT FOR PLENARY DEBATE

L1  Restriction on Single Wide Mobile Homes as Second Dwellings on ALR Properties
    Nanaimo Regional District

L3  Restoration of Previous Provincial Funding Levels for Vancouver Island Regional Library
    Town of Ladysmith

L4  Provincial Assistance to Attract Doctors to BC
    City of Colwood

B. LATE RESOLUTIONS: NOT APPROPRIATE FOR DEBATE

L2  On-Road Transportation Sector Required in the Community Energy and Emissions Inventory
    Capital Regional District

L5  Endorsement of Resolution from AVICC Social Procurement Working Group
    City of Powell River

L1) Restriction on Single Wide Mobile Homes as Second Dwellings on ALR Properties
    Regional District of Nanaimo

WHEREAS the Agricultural Land Reserve Use, Subdivision and Procedure Regulation has established the standards for a second dwelling on ALR land and the Agricultural Land Commission’s Policies L-08 and L-18 specify that manufactured homes must normally conform to the CSA Z240 series standards unless a property owner makes a non-farm application to the Commission;

AND WHEREAS construction of factory built, movable dwellings has progressed significantly with technology and the CSA Standard is not flexible enough to accommodate the needs of farmers to provide accommodation on their properties without an application;

AND WHEREAS these new movable dwellings incorporate innovative energy-efficient, green building technology and can be sited to reinforce the farmland protection objectives of the ALC;

THEREFORE BE IT RESOLVED that the Union of British Columbia Municipalities requests that the Ministry of Agriculture amend the Agricultural Land Reserve Use, Subdivision and Procedure Regulation to provide more certainty for types of manufactured homes that are permitted as residential uses and request that the Agricultural Land Commission amend their policies to allow for the siting of other types of factory built, movable dwellings outside of the CSA Z240 series standards.

ON MOTION, was ENDORSED

L3) Restoration of Previous Provincial Funding Levels for Vancouver Island Regional Library
    Town of Ladysmith

WHEREAS the Vancouver Island Regional Library is the fifth largest library system in British Columbia, serving over 430,000 people on Vancouver Island, Haida Gwaii and the Central Coast (Bella Coola) through 39 branch libraries, an e-Library and books by mail service;

AND WHEREAS the Vancouver Island Regional Library's focus has dramatically changed as our society has changed through technological advances in order to remain relevant, while the level of provincial funding has decreased from 21 per cent of total revenue in 1986 to five per cent of total revenue in 2016, leaving its member municipalities and regional districts to bear the increases through increased contributions while their capacity to continue to do so is severely limited;
THEREFORE BE IT RESOLVED that the Association of Vancouver Island and Coastal Communities call upon the Provincial Government to restore funding for the public library system to a level of 21 per cent of the core annual budget required to operate the library system in an efficient, effective and equitable manner for the municipal taxpayer.

**ON MOTION, was ENDORSED**

**L4) Provincial Assistance to Attract Doctors to BC**  
**City of Colwood**

WHEREAS British Columbians are facing a critical shortage of primary care physicians in BC communities and unable to provide vital services to residents because BC is not competitive for a number of reasons, such as trained physicians choosing to practice in other provinces where opportunities are more economically attractive, the average gross clinical payments to BC physicians being one of the lowest in Canada and almost $100,000 less than Ontario, and new graduates with substantial student debt accepting positions in other provinces, such as Alberta, where the average physician salary is the highest in the country at $366,000 from billings;

AND WHEREAS too many highly qualified undergraduates are denied admission to UBC’s 288 seat four-year medical degree program where only about 15% of the applicants are accepted compared to Alberta’s 332 seats for first year medical students in a province with a population 12% smaller than BC’s, forcing students to look elsewhere for their medical training, compounded by BC doctors who go abroad to get their medical education and must annually compete with up to 160 graduates from foreign medical schools for the handful of international residency training spots because there is no preferential treatment for BC born applicants who want to set up practices in BC in order to be closer to family and friends;

THEREFORE BE IT RESOLVED that the communities of British Columbia—a strong and flourishing Province, who want BC to be the greatest Province in Canada by providing the full, holistic and complete communities that our residents expect and deserve—work together to open the doors for communities to attract doctors back to BC communities;

AND BE IT FURTHER RESOLVED that the Association of Vancouver Island and Coastal Communities send a letter to the Minister of Health and Premier of British Columbia requesting that the Province of British Columbia take definitive action to put in place the necessary framework, tools, and incentives to make us competitive with the other Provinces and attract physicians back into BC communities.

**ON MOTION, was ENDORSED**

**RESOLUTIONS OFF THE FLOOR**

On motion, duly moved and seconded, that the resolution titled “Regional Level Input” distributed to all members in attendance be admitted for discussion was endorsed.

**OF1) Regional Level Input**

WHEREAS the establishment of provincial road maintenance contract standards and asset management strategies directly impact rural residents; and

WHEREAS regional district elected officials are well-positioned to convey the expectations and concerns of communities in relation to road maintenance and upkeep;

THEREFORE BE IT RESOLVED that the Ministry of Transportation and Infrastructure be requested to establish a formal process for a select committee of AVICC elected officials to provide regional level input during the establishment of highway maintenance contract standards and asset management strategies.

**ON MOTION, was ENDORSED**
On motion, duly moved and seconded, that the resolution titled “National Strategy for Abandoned Vessels” distributed to all members in attendance be admitted for discussion was endorsed.

OF2) National Strategy for Abandoned Vessels  
City of Victoria,  
District of Oak Bay, Town of Ladysmith

WHEREAS the AVICC and UBCM have passed a number of motions with regard to the removal of derelict vessels;

AND WHEREAS in Parliament this coming week an Act to amend the Canada Shipping Act, 2001 and to provide for the development of a national strategy (abandonment of vessels) is being introduced;

THEREFORE BE IT RESOLVED that the AVICC membership endorse the Act to amend the Canada Shipping Act 2001 and to provide for the development of a national strategy for abandoned vessels.

ON MOTION, was ENDORSED

On motion, duly moved and seconded, that the resolution titled “Health Services Planning” distributed to all members in attendance be admitted for discussion was endorsed.

OF3) Health Services Planning  
Township of Esquimalt

WHEREAS the social determinants of health include housing, transportation, and built environment, which are directly influenced by local government decision making;

AND WHEREAS there is no mandated direct process for coordination of integrated planning between health authorities and local government;

THEREFORE BE IT RESOLVED that AVICC and UBCM petition the provincial government to establish formal mechanisms for including local government consultation in health services planning by health authorities.

ON MOTION, was ENDORSED

1st Vice President Marcotte thanked Parliamentarian, Ian Izard for his advice and assistance; the scrutineers for their service; and delegates for their enthusiasm. The Third Resolutions Session was adjourned.

MUNICIPAL FINANCE AUTHORITY
Past President Stanhope spoke as a trustee of the Municipal Finance Authority. He gave an overview on the role of the MFA and how it has assisted local governments in BC with financing.

WHAT IS PHYSICAL LITERACY AND WHY IS IT IMPORTANT?
Drew Mitchell, Director of Physical Literacy, Canadian Sport for Life spoke on physical literacy. Physical literacy is being recognized as an important component of best practices in the sport, recreation, health and education sectors within Canada. This session provided an overview of how physical literacy can be a key component in getting a community more physically active and healthier.

PRESIDENT ELECT’S REMARKS
President Elect Marcotte thanked the assembly for electing her, saying she was very honoured and was excited to work with her fellow executive. She especially acknowledged President Price and Past President Stanhope for their mentoring and advice.
2018 CONVENTION
Mayor Adams thanked the delegates for coming to Campbell River, and also thanked the organizers, caterers and sponsors.

Mayor Lisa Helps of the City of Victoria came to the podium to invite members to attend the 2018 Convention. Mayor Helps thanked Mayor Adams for being such a gracious host. She noted that 2018 would be the 150th anniversary of the City of Victoria being BC's capital city, and the City was looking forward to welcoming AVICC members.

INSTALLATION OF THE NEW EXECUTIVE
Past President Joe Stanhope introduced the 2017-18 Executive and extended congratulations to them:

- President: Director Mary Marcotte, Cowichan Valley Regional District
- First Vice President: Director Edwin Grieve, Comox Valley Regional District
- Second Vice President: Councillor Carl Jensen, District of Central Saanich
- Electoral Area Representative: Director Ian Winn, Sunshine Coast Regional District
- Directors at Large: Director Penny Cote, Alberni-Clayoquot Regional District
- Councillor Colin Plant, District of Saanich

CONVENTION CLOSING
Mayor Adams thanked delegates for coming to Campbell River to attend the Convention.

President Mary Marcotte then closed the 68th Annual Convention. The Convention adjourned at 11:00 am

Liz Cookson
AVICC Executive Coordinator