

2019 RESOLUTIONS

PART ER - EXECUTIVE RESOLUTIONS

ER1) AVICC Special Committee on Solid Waste Management

AVICC Executive

WHEREAS the Association of Vancouver Island and Coastal Communities' (AVICC) Special Committee on Solid Waste Management, with representatives from nine regional districts, was formed in 2015 to research, prepare and present the findings and recommendations to the 2016 convention on this mandated service;

AND WHEREAS the Special Committee reported out to the AVICC membership at the 2016, 2017 and 2018 conventions, the membership endorsed the action plans and further directed the Special Committee to report back to the 2019 convention with outcomes;

THEREFORE BE IT RESOLVED THAT the AVICC endorses and supports the Special Committee's vision and goals as:

Vision:

That local governments on Vancouver Island, qathet and the Sunshine Coast are working together to address the opportunities and challenges of managing solid waste and our residents are aware of; support the need to reduce and manage our waste in a sustainable manner; and to work toward achieving zero-waste in our communities.

Goals:

1. Ensure information is shared between AVICC local governments to encourage best practices and common solutions in solid waste management and consistent messaging to our residents.
2. Collect and maintain appropriate and consistent data associated with solid waste management within the AVICC.
3. Support an informed and unified voice to assist efforts with the Province, NGOs and other partners in developing effective waste management solutions and policies.

AND BE IT FURTHER RESOLVED THAT the AVICC endorses and supports the continuation of the Special Committee on Solid Waste Management with areas of work focused on: Organics Management, Long-Term Disposal Options, and Single-Use Plastics;

AND FINALLY THAT regional district staff continue to discuss opportunities for collaboration and alignment related to those areas of work in the following areas:

1. Communication and Outreach
2. Mandatory Source Separation
3. Solid Waste Comparative Data
4. Disposal Bans
5. Varying Tipping Fees

6. Extended Producer Responsibility (EPR), and
7. **Solid Waste Advanced Technologies**

ON MOTION, as amended, was ENDORSED

PART 1 – REFERRED RESOLUTIONS

The following resolutions were referred to the Association by UBCM following the 2018 UBCM Annual Convention.

ENVIRONMENT

RR1) BC-Wide 100% Renewable Energy by 2050 Target (LR7)

Township of Esquimalt

WHEREAS all levels of government and society must be mobilized and coordinated to address the challenge of climate change;

AND WHEREAS Esquimalt is a leader among BC communities in the adoption of sustainable practices:

THEREFORE BE IT RESOLVED that UBCM ask the Province to adopt a province-wide target to meet all energy needs with renewable energy by 2050.

RESOLUTION WITHDRAWN

RR2) Support Local Governments to Plan for 100% Renewable Energy (LR8) Township of Esquimalt

WHEREAS all levels of government and society must be mobilized and coordinated to address the challenge of climate change;

AND WHEREAS Esquimalt is a leader among BC communities in the adoption of sustainable practices:

THEREFORE BE IT RESOLVED that UBCM ask the Province to provide adequate resources and support to local governments to plan for, and implement, a target of using 100% renewable energy by 2050, or an equivalent GHG reduction target.

RESOLUTION WITHDRAWN

RR3) Transparent Criteria for “Green” Infrastructure Spending (LR9)

Township of Esquimalt

WHEREAS all levels of government and society must be mobilized and coordinated to address the challenge of climate change;

AND WHEREAS Esquimalt is a leader among BC communities in the adoption of sustainable practices:

THEREFORE BE IT RESOLVED that UBCM ask the Province to implement transparent, objective and prioritized criteria for infrastructure spending that is allocated for climate action.

RESOLUTION WITHDRAWN

RR4) BC-Wide Energy Upgrade for Buildings (LR10)

Township of Esquimalt

WHEREAS all levels of government and society must be mobilized and coordinated to address the challenge of climate change;

AND WHEREAS Esquimalt is a leader among BC communities in the adoption of sustainable practices:

THEREFORE BE IT RESOLVED that UBCM ask the Province to commit to achieving a general upgrade to the energy performance of BC's existing building stock to be compatible with BC's and local governments' climate action commitments, including economic measures to encourage building owners to do building upgrades.

RESOLUTION WITHDRAWN

RR5) Integrated Transportation Planning for Climate Action (LR11)

Township of Esquimalt

WHEREAS all levels of government and society must be mobilized and coordinated to address the challenge of climate change;

AND WHEREAS Esquimalt is a leader among BC communities in the adoption of sustainable practices:

THEREFORE BE IT RESOLVED that UBCM ask the Province, in consultation with local governments, to implement integrated planning for all modes of transportation that is consistent with BC's legislated greenhouse gas emission reduction targets and climate action goals.

RESOLUTION WITHDRAWN

TAXATION

RR6) Modernization of Utility Taxation (LR6)

District of Ucluelet

WHEREAS Section 644(2) of the Local Government Act is intended to define the requirements of a 1 per cent annual tax on utilities carrying on business in a municipality;

AND WHEREAS utility company services have expanded beyond electrical light, electric power, telephone, water, gas or television services to include Internet and cellular services:

THEREFORE BE IT RESOLVED that the Province initiates the modernization of Section 644(2) of the Local Government Act to include Internet and cellular services.

ON MOTION, was ENDORSED

PART 2 – RESOLUTIONS RECEIVED BY THE DEADLINE

The following are the resolutions received by the February 7, 2019 resolutions deadline. Delegates will receive an *Annual Report and Resolutions Book* that will contain the Resolutions Committee’s Comments and Recommendations.

Part 2 - Section “A” – This section contains resolutions that feature new issues of interest to all members. Resolutions are considered individually.

ELECTIONS

R1) Allow Permanent Residents to Vote in Municipal Elections

City of Victoria

WHEREAS the Province of British Columbia has the governing authority to implement electoral legislative changes including allowing for Permanent Residents to vote in municipal elections;

AND WHEREAS more than 45 countries have granted Permanent Residents some form of voting rights — including seven jurisdictions in the U.S. and 25 European Union countries; and 11 municipalities in Canada are working toward extending local election voting rights to Permanent Residents:

THEREFORE BE IT RESOLVED that the Province of British Columbia make the necessary changes to allow Permanent Residents to vote in municipal elections in Victoria and other municipalities **and regional districts**.

ON MOTION, as amended, was ENDORSED

R2) Youth Voting in Local Government Elections

City of Victoria

WHEREAS youth have a strong interest in the future of local communities;

AND WHEREAS empowering young people to participate in democratic processes fosters ongoing and active civic participation:

THEREFORE BE IT RESOLVED that the Province of British Columbia revise the voting age for local government elections to 16 years of age.

ON MOTION, was ENDORSED

TRANSPORTATION

R3) Vancouver Island Transportation Master Plan

Nanaimo RD

WHEREAS a Vancouver Island Transportation Master Plan would outline Inter-Regional necessary improvement to the Island transportation network;

AND WHEREAS the Ministry of Transportation and Infrastructure has the ultimate responsibility for transportation planning on Vancouver Island:

THEREFORE BE IT RESOLVED that the Province of British Columbia prepare a Vancouver Island Transportation Master Plan.

ON MOTION, was ENDORSED

R4) Traffic Calming

Nanaimo RD

WHEREAS regional district efforts to build more complete, compact communities within electoral areas have increased pedestrians and cyclists on roads in areas designated for growth;

AND WHEREAS the safety of pedestrians and cyclists on roads in rural areas designated for growth would be enhanced with traffic calming measures designed to reduce vehicle speeds and prioritize non-motorized traffic:

THEREFORE BE IT RESOLVED that the Provincial Ministry of Transportation and Infrastructure develop new criteria and standards for traffic calming in areas designated for growth in Electoral Areas.

ON MOTION, was ENDORSED

R5) Traffic Control and Enforcement on Rural Roads

Nanaimo RD

WHEREAS the Province and the RCMP have limited resources to regulate and enforce traffic regulations on Provincial roads in rural areas;

AND WHEREAS the lack of visible presence and consistent enforcement of traffic regulations by the RCMP results in unchecked speeding, reckless driving, illegal parking and other unsafe conditions on rural roads:

THEREFORE BE IT RESOLVED that the Province of British Columbia increase resources for regulation and enforcement of traffic regulations on rural roads.

ON MOTION, was ENDORSED

R6) Off-Road Vehicle (ORV) Management Framework

**Village of Sayward,
Village of Tahsis**

WHEREAS the Off-Road Vehicle (ORV) Act was intended to create safe and more convenient incidental access to public roads and highways to better connect BC's rural communities and support a first-rate ORV trail network, and to allow local governments to expand their trail networks to take advantage of economic development opportunities by way of tourism;

AND WHEREAS the current administrative process to obtain Operation Permits as permitted under the ORV Act is onerous and not conducive to convenient incidental access to trail networks connecting multiple communities as a separate operation permit must be obtained from each jurisdiction:

THEREFORE BE IT RESOLVED that the following changes to legislation are made:

- Only one (1) Operation Permit required for approved access to multiple jurisdictions and/or communities along a connecting designated ORV route and trail network issued in any of the jurisdictions or communities along the route.
- Operation Permits can be issued by any local RCMP or local government along a designated route.
- Operation Permit term extended from 2 years to 5 years to align with the driver's licence term.

ON MOTION, was ENDORSED

R7) Support Transformational Improvements to Regional BC Transit

City of Victoria

WHEREAS the transportation sector is the second-largest contributor of GHG, some of the largest reductions in GHGs are possible through facilitating a mode shift to low carbon mobility options, such as increased ridership of emissions-free transit;

AND WHEREAS transforming regional public transit could drastically increase mode-shift to clean public transit system:

THEREFORE BE IT RESOLVED that the Province of British Columbia and BC Transit take immediate actions to support and provide funding for transformational improvements to regional BC transit infrastructure to promote and enable rapid mode shift to transit, including transitioning the BC Transit fleet to zero emissions as early in the 2020s as possible.

Amended to remove items 1 through 7.

ON MOTION, as amended, was ENDORSED

R8) Revitalizing Island Rail

City of Victoria

WHEREAS one of the conditions of the original Order-in-Council establishing the Esquimalt and Nanaimo (E&N) now Island Corridor Foundation (ICF) railway corridor is that if the corridor is no longer needed or used for railway purposes, it goes back to the original owner and assembling a similar multi-modal corridor connecting the Alberni Inlet to the Comox Valley to Greater Victoria in the context of current land values and land uses would be impossible to replicate;

AND WHEREAS repair of the railway infrastructure can only reasonably be accomplished by way of capital investment from senior levels of government, in co-operation with First Nations and local governments and respecting first nations interests, rail transport and a parallel trail system are integral sustainable transportation options for Indigenous and non-indigenous peoples in the context of climate change, including the option of electrified rail for the sustainable movement of people and goods on the island:

THEREFORE BE IT RESOLVED that the Province of British Columbia take immediate actions to provide sufficient funding in a timely manner to restore the railway infrastructure of Vancouver Island and ensure that the corridor remains intact and available to future generations of Indigenous and non-indigenous peoples.

ON MOTION, was ENDORSED

TAXATION

R9) Property Taxation

City of Nanaimo

WHEREAS Section 193 of the *Community Charter* restricts a municipality from imposing fees or taxes except as expressly authorized under the *Community Charter* or another Act;

AND WHEREAS urban sprawl creates higher infrastructure costs, transportation costs, and other expenses borne by society;

AND WHEREAS municipalities attempt to control urban sprawl whilst encouraging healthier lifestyles and alternative modes of transportation:

THEREFORE BE IT RESOLVED that the provincial government amend the *Community Charter* to allow municipalities to adjust their property tax rates by setting density brackets in their jurisdiction, to use at their discretion, as an incentive to reduce urban sprawl and as a method of assigning infrastructure and maintenance costs more accurately amongst end users.

ON MOTION, was ENDORSED

FINANCE

R10) Improvement District Governance Policy

Nanaimo RD

WHEREAS many improvement districts are wrestling with increased costs for replacing and improving water infrastructure, and in finding adequate sources of funding;

AND WHEREAS the residents of improvement districts contribute tax monies to the provincial and federal governments:

THEREFORE BE IT RESOLVED that the Union of BC Municipalities work with the Province and the Ministry of Municipal Affairs and Housing to change the Improvement District Governance Policy to allow citizens residing in improvement districts equal access to provincial and federal infrastructure grant monies.

ON MOTION, was ENDORSED

R11) Revenue Sharing

District of Port Hardy

WHEREAS small rural communities in British Columbia are surrounded by lands within Regional Districts governed by the Provincial Government that collect revenue from industry for resource extraction from the lands;

AND WHEREAS the communities adjoining these lands provide services including parks, recreation and roads for the companies and employees and gain no apportionment of the revenue collected for providing these services:

THEREFORE BE IT RESOLVED that the Association of Vancouver Island and Coastal Communities lobby the Province of British Columbia to consider revenue sharing of royalties and taxes with municipalities that provide services to those industries benefitting from the services of the adjoining municipalities.

ON MOTION, was ENDORSED

ENVIRONMENT

R12) Indoor Agricultural Fertilization Practices

City of Nanaimo

WHEREAS water sustainability, healthy watersheds and ground water are of vital importance and, commercial fertilizers can be damaging to groundwater and influence water quality in watersheds;

AND WHEREAS the use of fertilizers in greenhouses and indoor structures creates effluent that contains concentrated commercial fertilizers which, if released untreated can be damaging to groundwater and the overall watershed:

THEREFORE, BE IT RESOLVED that the AVICC request that the provincial government explore including in the BC Agricultural Best Practices, the requirement for closed loop greenhouse irrigation systems in commercial greenhouse and indoor agricultural structures, to prevent commercial fertilizers from being emitted into the environment.

ON MOTION, was ENDORSED

R13) Key Marine Cumulative Effects Values

Islands Trust

WHEREAS the Province of British Columbia has adopted the use of a cumulative effects framework to help identify and manage cumulative effects across the natural resource sector;

AND WHEREAS the cumulative effects framework allows for the inclusion of marine values but the Province has not yet approved any marine values for cumulative effects assessment to inform decision making in coastal regions:

THEREFORE BE IT RESOLVED that UBCM request the provincial government to prioritize the approval of key marine cumulative effects values for long-term monitoring and cumulative effects assessments in coastal regions.

ON MOTION, was ENDORSED

R14) Recreational Boating Access Infrastructure

Township of Esquimalt

WHEREAS recreational boating is part of the fabric of many BC communities, contributes to the quality of life and is an important economic and recreational activity;

AND WHEREAS there is an ongoing decline in boating access infrastructure, and marinas and public boat launches are being removed to make way for development and community amenities:

THEREFORE BE IT RESOLVED that UBCM's coastal, riverfront and lakeshore member communities incorporate existing boating access infrastructure into community planning and identify areas in which there may be potential to add boating infrastructure to their longer-term community plans.

ON MOTION, was not ENDORSED

R15) Groundwater Extraction

Strathcona RD

WHEREAS water is an essential resource upon which all life, including all ecosystems and all local communities depend;

AND WHEREAS water is a public heritage and a public trust for present and future generations and access to water must not be compromised by commercial operations relating to commercial water bottling or commercial bulk water exports:

THEREFORE BE IT RESOLVED that the Premier of British Columbia and the Minister of Forests, Lands and Natural Resources Operations and Rural Development be requested to immediately cease the licensing and extraction of groundwater for commercial water bottling and/or bulk water exports from aquifers.

ON MOTION, was ENDORSED

R16) Climate Emergency Declaration

Sunshine Coast RD

WHEREAS the impacts of climate change in the form of extreme weather events, wildfires and drought are occurring at an accelerated rate and with growing frequency throughout BC and are creating major financial, social and environmental costs which are largely being borne by local governments and the residents they serve;

AND WHEREAS there is an urgency for action but a lack of resources and coordination to support local governments in their ability to adapt to and mitigate the ongoing effects of climate change, especially with respect to infrastructure upgrades, repairs and maintenance, and emergency preparedness measures:

THEREFORE BE IT RESOLVED that the provincial government be urged to declare a province-wide Climate Emergency in order to emphasize the critical imperative for immediate action and to assist with province-wide collaboration and coordination of resources that will support local governments and communities in their ability to adapt and manage ongoing change.

ON MOTION, was ENDORSED

R17) Recovering Municipal Costs Arising from Climate Change

City of Victoria

WHEREAS local governments are incurring substantial costs in relation to the impacts of climate change, including volatile weather patterns, drought, wildfires, erosion and other impacts;

AND WHEREAS it is fiscally prudent to recover these costs from corporations that have profited from the burning of fossil fuels, with knowledge that these economic activities contribute to climate change:

THEREFORE BE IT RESOLVED that UBCM explore the initiation of a class action lawsuit on behalf of member local governments to recover costs arising from climate change from major fossil fuels corporations;

AND BE IT FURTHER RESOLVED that the Province of British Columbia consider legislation to support local governments in recovering costs arising from climate change from major fossil fuel corporations.

ON MOTION, was not ENDORSED

R18) Cave Protection Act

Village of Tahsis

WHEREAS caves are uncommon and unique environments that can harbour rare and threatened species, unique mineralogy and sediments, First Nation heritage values; and are non-renewable, site-specific landscape features with natural, cultural, spiritual, aesthetic and scientific value;

AND WHEREAS caves are sensitive ecosystems that can underlie developed landscapes and as such are vulnerable to pollution, destruction by quarrying, vandalism, mismanagement, species extinction and general degradation caused by human activities:

THEREFORE BE IT RESOLVED that the Provincial Government should pass a Cave Protection Act in order to conserve caves, in perpetuity.

ON MOTION, was ENDORSED

R19) Shifting Investment to Low-Emission Transportation

City of Victoria

WHEREAS the Prime Minister of Canada and the Premiers of BC and most provinces signed the Pan-Canadian Framework on Clean Growth and Climate Change in 2016, endorsing a policy shift that could substantially reduce greenhouse gas (GHG) pollution from transportation while funding public transit improvements, including inter-city and commuter bus and rail service;

AND WHEREAS the transportation sector is the second-largest contributor of GHG pollution in Canada, representing 23% of total emissions:

THEREFORE BE IT RESOLVED that local governments call on the Governments of Canada and British Columbia to fully implement their commitment in the Pan-Canadian Framework on Clean Growth and Climate Change, to shift investments “from higher to lower-emitting types of transportation”.

ON MOTION, was ENDORSED

R20) Promoting and Enabling GHG Reductions

City of Victoria

WHEREAS the world’s leading climate scientists have warned that we have less than 12 years to meet our climate targets, and early action is required to avoid significant costs and impacts to social and environmental well-being in our communities, and worldwide, local governments are uniquely positioned to enable this mobilisation effort, in a coordinated and integrated fashion across sectors, enabling individual action with timely and accurate information, incentives, directions, coordination, tools, targets and scalable, impactful programs;

AND WHEREAS local governments GHG reduction plans will be effectively and expeditiously realised through a dedicated focus on cutting the most impactful GHG sources, including: retrofitting existing buildings to high-efficiency standards; renewable electricity; elimination of fossil fuel heating sources; shifting people to transit, active transportation, and renewably powered mobility options; and the

electrification of commercial and passenger vehicle fleets, the complexity and pace/progress of GHG reductions in both local governments and community require additional resources and planning to reduce risks of missing interim and longer GHG and renewable energy targets:

THEREFORE BE IT RESOLVED that local governments call on the Governments of Canada and British Columbia to pursue the following immediate sector actions to promote and enable GHG reductions and realize important social and economic co-benefits:

1. Make available all ICBC municipal vehicle km/make/model/fuel economy information.
2. Continue the development and implementation of world-class low carbon fuel standards.
3. Fully invest in delivery of the zero-emission vehicles sales targets as established in the CleanBC Plan.
4. Continue progressive and direct funding programs and partnerships for municipal low-carbon initiatives, including building retrofit, transportation, waste management and other priority and shared GHG reduction programs.

ON MOTION, was ENDORSED

LAND USE

R21) Cannabis and Farm Use Activities

City of Nanaimo

WHEREAS the Agricultural Land Commission Act states "farm use" means an occupation or use of land for farm purposes, including farming of land, plants and animals and any other similar activity designated as farm use by regulation, and includes a farm operation as defined in the Farm Practices Protection (Right to Farm) Act;

AND WHEREAS the Agricultural Land Reserve Use, Subdivision and Procedure Regulation (the ALR Regulation) has differentiated the lawful production of cannabis from other "farm use" by limiting the structures for production, and narrowing the definition of 'necessary' activities under section 2(3), unlike any other crop in British Columbia:

THEREFORE, BE IT RESOLVED that the AVICC request the provincial government to amend the ALR Regulation so that the lawful production of cannabis aligns with the growing structures and site development measures available for all other crops. More specifically, placing limits on the unique concrete structure growing method initially targeted for regulation to all crops. Thus enabling cannabis, when grown as any other crop, to be deemed a "farm use", as defined in the Agricultural Land Commission Act and a "farm operation" under the Farm Practices Protection (Right to Farm) Act. Circumscribing cannabis production in structures that are lawful by regulation for all other crops, may not withstand judicial review.

RESOLUTION WITHDRAWN

R22) Cannabis Plants on the Agricultural Land Reserve

City of Nanaimo

WHEREAS the Agricultural Land Commission Act states "farm use" means an occupation or use of land for farm purposes, including farming of land, plants and animals and any other similar activity designated as farm use by regulation, and includes a farm operation as defined in the Farm Practices Protection (Right to Farm) Act;

AND WHEREAS the Agricultural Land Reserve Use, Subdivision and Procedure Regulation (the ALR Regulation) has differentiated the lawful production of cannabis from other "farm use" by limiting the structures for production, and narrowing the definition of 'necessary' activities under section 2(3), unlike any other crop in British Columbia:

THEREFORE, BE IT RESOLVED that the AVICC request the provincial government to amend the ALR Regulation in order to clarify the interpretation of section 2(2.5) of the ALR Regulation regarding the lawful production of cannabis "inside a structure (a) that has a base consisting entirely of soil", and clarify that when producing cannabis in a greenhouse, it has the same meaning as "Greenhouse" under section 2(o)(i) of the Regulation. Circumscribing cannabis production in structures that are lawful by regulation for all other crops, may not withstand judicial review.

AND BE IT FURTHER RESOLVED THAT the AVICC request the provincial government to amend the ALR Regulation section 2(2.5) to resemble something like the following:

- (2.5) The lawful production of cannabis is designated as farm use for the purposes of the Act if produced outdoors in a field or inside a structure
- (a) which has a base consisting entirely of soil, and
 - (i) that is moveable in nature; or
 - (ii) on a helical pile foundation; or
 - (iii) whose base does not create irreversible damage to the soil.

ON MOTION, was ENDORSED

R23) Low Impact Foundation Systems for Farm Use Structures

City of Nanaimo

WHEREAS the structural use of concrete as a foundation system and associated fill is known to cause irreparable damage to soil biology and render a site unfit for soil-based crops in the future, and low-impact, low carbon, removable foundation technologies are available as a new standard for agricultural structure foundations;

AND WHEREAS the Agricultural Land Commission Act, and the Agricultural Land Reserve Use, Subdivision and Procedure Regulation (the ALR Regulation) regulate "farm use" structures on the agricultural land reserve (ALR) and the deposit of fill is considered a farm use for all activities under sections 2(1) to (2.2), and does not require notification to the ALR except under limited circumstances, and the National Farm Building Code applies to all agricultural "farm use" structures;

THEREFORE, BE IT RESOLVED that the AVICC request the provincial government to encourage the use of low carbon, low impact, cement-free foundation technologies for farm use structures and buildings within the ALR, thereby reducing the deposition of fill material and elimination of arable soil capability in the long term.

ON MOTION, was ENDORSED

R24) Retrofitting of Structures to Reduce Impact of New Construction

City of Nanaimo

WHEREAS the Agricultural Land Commission Act, and the Agricultural Land Reserve Use, Subdivision and Procedure Regulation (the ALR Regulation) Section 2(2.5)(b) has limited cannabis production to existing structures which were previously utilized for crop production, or were under continuous production prior to the regulatory change, eliminating the ability to convert non-crop or other structures within the Agricultural Land Reserve (ALR);

AND WHEREAS the Cannabis Act and Regulations require “good production practices” that create hygienic conditions for the cultivation and production of cannabis, and existing structures are available for federally compliant conversion, which would strengthen municipal 2018 BC Building Code oversight, reduce the pressure for new construction, and facilitate contribution to the local and BC Economy:

THEREFORE, BE IT RESOLVED that the AVICC request the provincial government to amend the ALR Regulation to allow for the retrofitting of existing non-residential structures on the ALR for cannabis production.

ON MOTION, was not ENDORSED

HEALTH

R25) Canada Health Transfers

Town of Qualicum Beach

WHEREAS seniors account for 47% of Canada’s healthcare spending while comprising 17% of our country’s population;

WHEREAS the next decade is set to see a 93-billion-dollar increase in healthcare spending in Canada as a result of our aging population;

WHEREAS mid-island communities can expect per capita increases in healthcare costs owing to demographics in roughly the following amounts: Qualicum Beach: 77%, Parksville: 53%, Courtenay: 19%, Nanaimo: 12.5%, and Campbell River: 7%;

WHEREAS seniors comprise 52.1% of the population of Qualicum Beach and 23.3% of the population for Vancouver Island and the Coast;

WHEREAS demographic data was removed as a consideration for determining health transfer payment amounts by the federal government in 2012 and is presently not factored into health transfers, despite the fact there is a 444% variance in per capita healthcare spending on seniors relative to the rest of the population:

THEREFORE BE IT RESOLVED that the AVICC **lobby** the provincial and federal ministries of health to have demographics included in determining each province's funding through Canada Health Transfers.

ON MOTION, as amended, was ENDORSED

R26) Safer Drug Supply to Save Lives

City of Victoria

WHEREAS It has been two years since B.C. declared a public-health emergency due to increased overdoses, yet the death toll for those consuming substances continues to rise due to an unpredictable and highly-toxic drug supply;

AND WHEREAS people with opioid use disorder, a chronic relapsing medical condition, are at high risk of overdose-related harms including death and an estimated 42,200 people inject toxic substances in British Columbia, it is not possible for the treatment system to rapidly increase services fast enough to manage this number of people as "patients" within a medical treatment model given the many challenges in achieving and retaining the people on opioid use disorder treatment, people at risk of overdose in British Columbia do not have access to a safer alternative to the unpredictable, highly-toxic drug supply:

THEREFORE BE IT RESOLVED that in an effort to save lives and reduce harm due to an unpredictable and highly-toxic drug supply, and as part of a holistic response to the public-health emergency, including prevention, treatment, and recovery, that the Province of British Columbia work with local communities, Health Authorities across the Province, the Ministry of Mental Health and Addictions, and the Ministry of Health ensure that people at risk of overdose harm have access to safer alternatives.

ON MOTION, was ENDORSED

R27) Observed Inhalation Sites for Overdose Prevention

City of Victoria

WHEREAS British Columbia is currently experiencing an unprecedented public health emergency due to an unpredictable and highly-toxic drug supply, and smoking or inhalation is the second most common mode of consumption among all people who have died from a suspected illicit drug overdose and the most common mode of consumption among men and those between the ages of 15 and 29;

AND WHEREAS observed consumption services (i.e. supervised consumption services and overdose prevention services) are evidence-based harm reduction approaches shown to reduce overdose-

related harm, and there is not adequate access to observed consumption services that provide space for inhalation where communities are facing crisis:

THEREFORE BE IT RESOLVED THAT to ensure that people at risk of overdose across BC have access to observed consumption services that provide space for inhalation, that the Province of British Columbia **fund and** work through local communities, Health Authorities across the Province, the Ministry of Mental Health and Addictions and the Ministry of Health to provide these services as part of a holistic response to the public-health emergency, including prevention, treatment, and recovery.

ON MOTION, as amended, was ENDORSED

SELECTED ISSUES

R28) Canada Post's Neighbourhood Mail

District of Highlands

WHEREAS Canada Post's Neighbourhood Mail (unaddressed bulk mail) was a cost effective program that allowed local governments and regional districts to mail notices to residents within their boundary;

AND WHEREAS changes to the program now see unaddressed bulk mail going to "precision targeted areas" that are no longer aligned with local government and regional district boundaries;

AND WHEREAS the changes result in properties outside of the local government receiving unaddressed bulk mail that are not relevant to them, and to higher costs for local governments and regional districts conducting these mail outs:

THEREFORE BE IT RESOLVED that AVICC and UBCM urge Canada Post to continue to allow neighbourhood mail (unaddressed bulk mail) to be delivered only to properties within the local government and regional district boundary.

ON MOTION, was ENDORSED

R29) Review of Resolutions Procedures

City of Campbell River

WHEREAS the volume of resolutions admitted for debate from each area association, various local governments and the UBCM Executive, is excessive and does not provide time for wholesome debate on the UBCM convention floor;

AND WHEREAS the vetting of resolutions is inadequate and leads to a lack of rational, structured arguments to present a compelling case for government to act:

THEREFORE BE IT RESOLVED that UBCM conduct a thorough audit and review of its resolutions procedures to ensure that the resolutions on the floor of the UBCM convention are reduced in number, repetition and are focused on priority use.

ON MOTION, was ENDORSED

Part 2 - Section "B" – Resolutions grouped to be considered as a block.

This section contains resolutions that support existing UBCM policy, including:

- Previously considered and endorsed resolutions; or
- Resolutions in keeping with UBCM policy, including previously approved policy papers or other documents.

LEGISLATIVE

R30) Statutory Advertising Regulations

District of Sooke

WHEREAS many constituents are accessing community news and current events through daily and weekly online publications;

AND WHEREAS municipalities should be free to advertise mandated notices additionally or exclusively in these daily and weekly online publications:

THEREFORE BE IT RESOLVED that the definition of "Newspaper" in section 29 of the *Interpretation Act*, section 29, be amended to include online publications including similar criteria related to content and publication intervals to print newspapers.

ON MOTION, was ENDORSED

TAXATION

R31) Funding of Fire Halls and Public Safety Buildings

Village of Cumberland

WHEREAS community growth has direct impact on the provision of protective services and necessary infrastructure and apparatus, including fire halls and public safety buildings;

AND WHEREAS there are currently limited funding sources, other than property value taxes, to fund upgrades and expansion of fire halls and public safety buildings:

THEREFORE BE IT RESOLVED that the Association of Vancouver Island and Coastal Communities AND the Union of BC Municipalities request that the Province of British Columbia amend the Local Government Act to allow development cost charges to be used for expansion of fire protection infrastructure.

ON MOTION, was ENDORSED

R32) Extension of Vacancy Taxation Authority to Local Governments

City of Victoria

WHEREAS the Province of British Columbia responded to a housing affordability crisis in 2016 with legislation empowering the City of Vancouver to introduce a surtax on vacant residential properties, resulting in \$38-million in revenues for that community in 2018 and creating a strong disincentive to leaving properties vacant;

AND WHEREAS communities across British Columbia face housing affordability pressures, while a portion of the housing supply in all communities remains vacant, including properties that have remained derelict for years or decades, and vacant and derelict buildings pose substantial risks in terms of public safety in communities, as well as liveability and desirability for nearby and adjoining neighbourhoods and properties:

THEREFORE BE IT RESOLVED that the Province of British Columbia extend the authority to introduce a surtax on vacant residential properties to local governments across British Columbia, providing communities with the discretion to decide whether to introduce an additional tax to discourage vacant and derelict buildings, and encourage the occupancy, maintenance, and improvement of buildings to address housing affordability and public safety.

ON MOTION, was ENDORSED

FINANCE

R33) Development Cost Charges

City of Nanaimo

WHEREAS the *Local Government Act* currently restricts the imposition of Development Cost Charges to areas of sewage, water, drainage, highway facilities and park land;

AND WHEREAS new development creates capital cost burdens on municipalities in other areas, such as emergency services, solid waste management, and recreational and cultural facilities:

THEREFORE BE IT RESOLVED that the Association of Vancouver Island and Coastal Communities and Union of BC Municipalities request the provincial government amend the *Local Government Act* to allow for the imposition of Development Cost Charges in areas other than sewage, water, drainage, highway facilities and park land.

ON MOTION, was ENDORSED

R34) Property Transfer Tax Redistribution for Affordable Housing

Comox Valley RD

WHEREAS affordable housing for low-income citizens is in critical need and is currently severely challenged by current supply conditions and lack of adequate funding;

AND WHEREAS the Province of British Columbia collects approximately \$2 billion annually through the Property Transfer Tax:

THEREFORE BE IT RESOLVED THAT the UBCM petition the Province of British Columbia to provide an annual redistribution of 1% of the Property Transfer Tax to local governments across the Province for the specific purpose of addressing affordable housing.

ON MOTION, was ENDORSED

R35) Share of Liquor Tax for Policing

City of Courtenay

WHEREAS the policing cost for the City of Courtenay is one of the most significant expenditures in the City's financial plan;

AND WHEREAS the availability of alcohol under the jurisdiction of the B.C. Liquor & Cannabis Regulation Branch can have significant implications on local policing costs:

THEREFORE BE IT RESOLVED that the Provincial Government be requested to provide a portion of the British Columbia Liquor Tax to communities to be used towards policing costs.

ON MOTION, was ENDORSED

R36) Isolation Allowance

District of Port Hardy

WHEREAS it is challenging to attract and retain employees in isolated communities because of a lack of full services and the extra cost to obtain these services elsewhere;

AND WHEREAS the provincial and federal governments recognize this challenge by providing isolation allowance to their employees:

THEREFORE BE IT RESOLVED that the provincial and federal governments provide a tax credit/deduction to all employees living in and around the same communities that those governments recognize with Isolation Allowance.

ON MOTION, was ENDORSED

R37) Strong Fiscal Futures

Cowichan Valley RD

WHEREAS the Province's response to the 2014 UBCM Strong Fiscal Futures resolution was limited to recognition of the need for more regular, structured dialogue between the Province and UBCM to better address shared duties to ensure the delivery of effective, responsive services to citizens;

AND WHEREAS local governments continue to face significant challenges in providing effective, sustainable services and infrastructure management under an outdated local government financial system and archaic revenue sources:

THEREFORE BE IT RESOLVED that the Province commit to pursuing the Strong Fiscal Futures report as a flexible blueprint for a diversified local government finance system that is both fairer and more sustainable.

ON MOTION, was ENDORSED

R38) Agricultural Support Services

Alberni-Clayoquot RD

WHEREAS agricultural extension services support government and community priorities around food security, economic development, climate change adaptation and water management; and

WHEREAS agricultural producers and stakeholders in each local government are subject to unique challenges and opportunities that are difficult to address in the long-term or in a consistent manner without predictable, non-project-based funding:

THEREFORE BE IT RESOLVED that the Ministry of Agriculture provide funding to local governments through a stable, annual and accountable framework to establish strategic and long-term regional agricultural extension supports.

ON MOTION, was ENDORSED

ENVIRONMENT

R39) Single-Use Disposable Products

City of Powell River

WHEREAS single-use disposable products, whether they are recyclable or not, must be manufactured, handled and then disposed of which is not always done in the proper waste stream;

AND WHEREAS all petroleum plastic disposable products are derived from fossil fuels which increases carbon emissions in the atmosphere, and all plastic products created never “go away”;

AND WHEREAS the “compostable” or “biodegradable” disposable products are not accepted at all composting facilities and can contaminate the recycling stream by being confused with recyclable plastic products;

AND WHEREAS the costs (both known and unaccounted for) associated with these disposable “products of convenience”, should be borne by the manufacturers, the distributors and the retailers who are creating the products and then handing them out to consumers, would create an environment of responsibility and awareness by assigning an environmental handling fee to these products which is dispersed to local government responsible for financing solid waste and recycling;

THEREFORE BE IT RESOLVED that the AVICC/UBCM request the Province of British Columbia to engage with retailers, manufacturers and industry to implement an environmental fee for all single use plastic products and packaged goods, (including compostable and biodegradable) entering the British Columbia market place to incentivize reduction, to help subsidize regional solid waste management programs, and to take action towards creating a Provincial Single-Use Item Reduction Strategy as part of a Provincial Zero Waste Strategy.

ON MOTION, was ENDORSED

LAND USE

R40) Development Permit Area Requirements

Islands Trust

WHEREAS in 2003 and 2011 UBCM endorsed resolutions calling for legislative changes so local governments can issue municipal ticket information or bylaw violation notices for contraventions of the prohibition on altering land in designated development permit areas, or contrary to issued development permits, but these changes have not yet occurred;

AND WHEREAS in British Columbia, designation of development permit areas is the main legislative mechanism for addressing protection of riparian and environmentally sensitive area and for protecting development from hazardous conditions such as erosion:

THEREFORE BE IT RESOLVED that UBCM request the provincial government to improve the enforceability of development permit area requirements by enabling local governments to enforce violations by way of prosecution, ticket or bylaw notices.

ON MOTION, was ENDORSED

R41) Regulation of Privately Managed Forest Lands

Cowichan Valley RD

WHEREAS forest management practices on privately managed forest lands are primarily governed by the Private Managed Forests Lands Council with an objective to encourage forest management practices on private managed forest lands, only taking into account the social, environmental and economic benefits of those practices;

AND WHEREAS forest management practices on privately managed forest lands can negatively impact the quality and quantity of water and effect ecosystem resilience to the impacts of climate change:

THEREFORE BE IT RESOLVED that the province be requested to undertake a comprehensive review of, and amendments to the Private Managed Forest Act and all relevant legislation to strengthen requirements of private managed forest land owners to prevent negative impacts to the quality, quantity and distribution of water in our watersheds.

ON MOTION, was ENDORSED

R42) Logging in the Urban Interface

Sunshine Coast RD

WHEREAS urban-rural fringe areas are transition zones where industrial land uses such as logging or other resource extraction, may conflict with local values or impact private water sources or contribute to property damage related to storm water management and erosion;

AND WHEREAS local government and private property owners have limited ability to influence resource extraction decisions:

THEREFORE BE IT RESOLVED that the provincial government establish buffer zones adjacent to residential properties that reduce conflict and ensure that property owners are protected from the adverse effects of resource extraction.

ON MOTION, was ENDORSED

R43) Intergovernmental Collaboration on Land Use Planning

Sunshine Coast RD

WHEREAS the inclusion of local governments in joint indigenous - provincial land use planning processes would offer an opportunity for intergovernmental collaboration and open communication that supports relationship-building and government-to-government reconciliation efforts with First Nations;

AND WHEREAS local governments who are responsible for undertaking planning activities and providing services within defined geographic boundaries wish to engage with First Nations partners to address common interests and community needs:

THEREFORE BE IT RESOLVED that the provincial government be urged to include local governments in land use planning discussions with First Nations to ensure continuity of government-to-government engagement and support collaborative and complementary approaches to land use planning that recognize community interests.

ON MOTION, was ENDORSED

R44) Protection of Old Growth Forests

City of Victoria

WHEREAS old-growth forest has significant economic, social and environmental value as wildlife habitat, tourism resource, carbon sinks, drinking watersheds and much more;

AND WHEREAS old-growth forest is increasingly rare on Vancouver Island and current plans on provincial Crown land call for logging the last remaining old-growth forest, outside of protected areas, Old-Growth Management Areas, and similar reserves, over the next 10-20 years:

THEREFORE BE IT RESOLVED that the old-growth forest on provincial Crown Land on Vancouver Island be protected from logging, beginning with a moratorium and followed by amendments to the Vancouver Island Land Use Plan.

AND IT BE FURTHER RESOLVED that the Provincial government work with First Nations, local communities, labour organizations and industry to pursue a just transition and expanded economic opportunities through sustainable management of second-growth forests and value-added production of forest products.

RESOLUTION WITHDRAWN

REGIONAL DISTRICTS

R45) Regulate and Enforce Vehicle Parking on Provincial Roads

Nanaimo RD

WHEREAS regional districts have not been granted the authority to regulate vehicle parking on roadways in rural areas;

AND WHEREAS the Province and the RCMP have limited resources to regulate and enforce the increased volume of vehicles parked illegally on roads and right-of-ways that cause congestion and unsafe conditions for other vehicles, pedestrians and emergency first responders:

THEREFORE BE IT RESOLVED that the Province of British Columbia extend authority to regional districts to regulate and enforce vehicle parking on provincial roads and right-of-ways.

ON MOTION, was ENDORSED

R46) Parking Enforcement in Rural Areas

Sunshine Coast RD

WHEREAS the RCMP are responsible for enforcing parking regulations in rural areas which takes policing resources away from other priorities;

AND WHEREAS the provincial response to UBCM Resolution 2014-B102 requesting that regional districts be granted the authority to enforce parking regulations within their boundaries indicated that further research was required prior to undertaking any policy change:

THEREFORE BE IT RESOLVED that the Ministry of Transportation and Infrastructure and the Ministry of Public Safety and Solicitor General jointly review parking enforcement in the rural areas to either provide regional districts with the authority to enforce parking regulations within their boundaries or to adequately resource rural detachments to ensure that community safety issues related to illegal parking are addressed.

ON MOTION, was ENDORSED

SELECTED ISSUES

R47) Wireless Connectivity in Rural Areas

Alberni-Clayoquot RD

WHEREAS intermittent or complete lack of cellular services in remote communities and along over 5,000 km of BC's rural highways creates a significant barrier for access to emergency services, negatively affects emergency response time, and increases public safety risk; and

WHEREAS there is a market failure to provide cellular services where revenue cannot support costs to deploy and maintain the service:

THEREFORE BE IT RESOLVED that the Province set targets to close gaps in cellular service in remote communities and along rural highway sections, and oblige service providers in partnership with all levels of government to close these gaps.

ON MOTION, was ENDORSED

R48) Provincial Universal School Food Program

City of Victoria

WHEREAS almost 500,000 individuals in BC experience food insecurity, and Canada remains one of the only Organization for Economic Co-operation and Development (OECD) nations without a national school food program and Canada’s current patchwork of school food programming reaches only a small percentage of students;

AND WHEREAS school food programs have been shown to increase children’s consumption of vegetables, fruits and other healthy foods and decrease the consumption of unhealthy ones; improve students’ mental health, including reductions in behavioural and emotional problems; improve cognitive skills and increase scholastic success:

THEREFORE BE IT RESOLVED that UBCM advocate to the provincial government for a Universal Healthy School Food Program that will enable all students in BC to have access to healthy meals at school, building on existing programs and including food education to serve culturally appropriate, local, sustainable food to the fullest extent possible.

ON MOTION, was ENDORSED

PART 3 – LATE RESOLUTIONS

On motion, duly moved and seconded, that the Late Resolutions Report recommending that resolution L3 titled “Increase Provincial RCMP Contribution” be admitted for debate was endorsed.

AVICC RESOLUTIONS COMMITTEE REPORT ON RESOLUTIONS RECEIVED AFTER THE DEADLINE

A. LATE RESOLUTIONS: ADMIT FOR PLENARY DEBATE

- | | | |
|----|---|--------------------------------|
| L1 | Moratorium on Hornby and Denman Fishery | Comox Valley Regional District |
| L3 | Increase Provincial RCMP Contribution | City of Colwood |

B. LATE RESOLUTIONS: NOT APPROPRIATE FOR DEBATE

- | | | |
|----|---|-------------------|
| L2 | Eliminate GST and PST on Construction Materials | Town of Ladysmith |
|----|---|-------------------|

On motion, duly moved and seconded, that resolution L1 titled “Moratorium on Hornby and Denman Fishery” distributed to members in attendance be admitted for debate was endorsed.

L1) Moratorium on Hornby and Denman Fishery

Comox Valley Regional District

WHEREAS coastal communities rely on the sustainable management of our oceans and the Salish Sea in particular, as well as the protection of species at risk;

AND WHEREAS 4/5 of the herring fisheries have already been closed due to poor returns, with the last remaining fishery being located around Hornby and Denman Islands;

AND WHEREAS over 70,000 signatures have been gathered against this particular fishery;

AND WHEREAS the K'ómoks First Nation, whose unceded territory this fishery occurs on, has expressed concerns about current harvest levels:

THEREFORE BE IT RESOLVED that the Association of Vancouver Island and Coastal Communities request that the Department of Fisheries consider a moratorium on the Hornby and Denman Islands fishery, or a substantial reduction in the allowable catch volume effective in 2020.

ON MOTION, was ENDORSED

L3) Increase Provincial RCMP Contribution

City of Colwood

WHEREAS British Columbia Municipalities may jointly participate in RCMP/Policing to cost-effectively manage community safety in their region with the Province providing funding to each Municipality based on population;

AND WHEREAS the 2018 West Shore RCMP General Duty Service Assessment has identified that the current 81 officer detachment needs to be bolstered by 9 officers immediately and another 4 by 2023 with the current share contributed by the Province providing 40% fewer officers per capita, equating to an approximate \$720,000 short fall, forcing some municipalities to contribute more than their equitable share;

AND WHEREAS the Province does not hesitate to force a municipality to hire additional officers when it determines that the Municipality requires them to meet the needs of the community, as was the case for the City of Victoria this year:

THEREFORE BE IT RESOLVED that the Province immediately increase their contribution for the provincial component of RCMP funding to meet the immediate and projected service needs for the communities they serve where a General Duty Service Assessment has identified a short fall.

ON MOTION, was ENDORSED

RESOLUTIONS OFF THE FLOOR

On motion, duly moved and seconded, that the resolution titled "Subsidies to Fossil Fuel Companies" distributed to members in attendance be admitted for debate was endorsed.

OF1) Subsidies to Fossil Fuel Companies

City of Victoria

WHEREAS the Federal government recently released a scientific report that reveals that Canada is warming at twice the global rate, the Provincial government recently approved a \$5.35-billion package of tax incentives for a \$40-billion LNG Canada megaproject, supported by \$1.275 billion from the Federal government, and, according to a 2015 report by the International Monetary Fund, the annual Federal government subsidy to the fossil fuel industry is \$46 billion;

AND WHEREAS the funding formula for local governments has changed little since 1867 with local governments receiving roughly 8 cents of every tax dollar leaving them unprepared for the emerging and significant costs of mitigation and adaption to climate change;

THEREFORE BE IT RESOLVED that UBCM call on the Provincial government to end all subsidies to fossil fuel companies and to invest the money instead in climate change mitigation and adaptation activities being undertaken by local governments in a predictable and regularized funding formula;

AND BE IT FURTHER RESOLVED that the UBCM through the FCM call on the Federal government to end all subsidies to fossil fuel companies and to invest the money instead in climate change mitigation and adaptation activities being undertaken by local governments in a predictable and regularized funding formula.

ON MOTION, was ENDORSED